## UNITED STATES DEPARTMENT OF COMMERCE NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

COUNCIL COORDINATION COMMITTEE MEETING
(Via Webex)

Silver Spring, Maryland Tuesday, May 27, 2020

1	PARTICIPANTS:
2	Attendees:
3	DIANA MARTINO Caribbean
4	
5	GRACIELA GARCIA-MOLINER Caribbean
6	MARCOS HANKE Caribbean
7	MIGUEL A. ROLON
8	Caribbean
9	TONY BLANCHARD
10	Caribbean
11	CARRIE SIMMONS Gulf
12	DALE DIAZ Gulf
13	
14	DR. THOMAS FRAZER Gulf
15	CHRIS MOORE
16	Mid-Atlantic
17	MIKE LUISI Mid-Atlantic
18	WARREN ELLIOTT Mid-Atlantic
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20	DR. JOHN QUINN New England
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1	PARTICIPANTS (CONT'D):
2	TOM NIES New England
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4	BILL TWEIT North Pacific
5	DAVID WITHERELL North Pacific
6	DIANA EVANS
7	North Pacific
8	SIMON KINNEEN North Pacific
9	CHUCK TRACY
10	Pacific
11	MARC GORELNIK Pacific
12	
13	PHIL ANDERSON Pacific
14	JESSICA McCAWLEY South Atlantic
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16	JOHN CARMICHAEL South Atlantic
17	MEL BELL South Atlantic
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1	PARTICIPANTS (CONT'D):
2	KRISTINE CHERRY
3	CISCO WERNER
4	ADAM ISSENBERG
5	MICHAEL TOSATTO
6	JENNI WALLACE
7	MICHAEL SEKI
8	GLENN MERRILL
9	STEPHANIE HUNT
10	ALESIA READ
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## 1 PROCEEDINGS 2 (1:40 p.m.)3 MR. SOLIAI: All right. Thank you, 4 everyone. I think everybody is on now. Nicholas, 5 do you have any overview of this Webex before we 6 start. 7 MR. PIEPER: Sure. I can just go over 8 the instructions again real quick. I'll share my 9 screen and we can get started with that. All 10 right. So, if you have anymore issues, just send 11 me a message in the Webex software or you can send 12 me an e-mail. If you want to view the full 13 participant, what you do is you hover the mouse 14 down here and you click on this icon. What that 15 will do, it will show all the participants over 16 You can click on someone to send them a 17 private message, a panelist, and someone needs 18 help being muted, you can do that. I'll being 19 taking care of it for the most part though and there are attendees with panelists permission so 20 they need to be unmuted by one of us if they need 21

to say anything. Once again, I'll be taking care

- of most of that, but if you want to look, you just
- need to click on this view all attendees on the
- right here. I will show you who's listed again.
- 4 One easy way to unmute yourself is to hit Control
- 5 M. You can also click on the microphone icon at
- the bottom of the screen. Same with the video.
- You can turn your video on and off using this
- button here. The chat function does appear on the
- 9 right hand panel under there. You just need to
- 10 click on the little arrow and select who you want
- to send the chat to. Otherwise, if you guys have
- any questions, just let me know. I think that's
- 13 it.
- MR. SOLIAI: Okay. Thank you, Nicholas.
- Unless anybody has any questions, I'm ready to
- begin on the website. With that being done, I
- want to thank everybody. Good morning, good
- afternoon, wherever you're calling in from or
- signing in from. On behalf of myself, Chair for
- the West Pac Howard Dunham, Michael Duenas of
- Guam, John Gourley of the Commonwealth of the
- Northern Mariana Islands, Ed Watamura of Hawaii,

- and Executive Director Kitty Simonds, I want to
- thank you, everybody, and offer you a warm
- welcome. So, across the U.S. in various regional
- 4 councils I want to especially welcome our
- distinguished guests, the Assistant Administrator
- of Fisheries Chris Oliver, Deputy Assistant
- Administrator for Regulatory Programs Sam Rauch,
- 8 Deputy Assistant Administrator of Operations Paul
- 9 Doremus, and the Director of Scientific Program
- and Chief Science Advisor Cisco Werner as well as
- other NOAA Fisheries members. I just want to
- welcome everybody to our CCC meeting and it is
- customary for our Pacific Islands to always open
- any meeting with a word of prayer. So, I'll say a
- short prayer in our native language and then I
- will make a short summary.
- 17 [Prayer said in foreign language.]
- MR. SOLIAI: Just a short prayer. We
- thank you Heavenly Father for these blessings and
- ask you for your guidance as we do the work of the
- regional councils and we check our fisheries
- 22 especially mass production of everybody as we stop

- this COVID-19 pandemic so thank you for indulging
- me in that. You've all received a copy of the
- <sup>3</sup> opening remarks.
- It's in your outboxes and in your
- inboxes, but we want to touch on some of the few
- items that our on there and as Robert Burns, the
- great Scot poet, noted over two centuries ago, the
- best laid schemes for mice and men are often
- 9 askew. And so, our plans to host you all at
- beautiful Turtle Bay and offer you a warm
- Polynesian hospitality, that hasn't happened,
- obviously we all understand the COVID-19 disease,
- but we are thankful that we have fabulous IT
- especially here on the islands so we can have
- these meetings remotely.
- The COVID-19 pandemic has made our
- responsibility more important and highlights the
- often overlooked fact that managing our nation's
- 19 fisheries is about ensuring that Americans have
- food. Management is very important for fish
- stocks, aqua species, guaranteeing our fisherman
- earn decent livings, pursue recreational fishing,

1 and overall important for our region, but, you 2 know, we must not forget that the bottom line is 3 that our nations provide nutritious seafood to our 4 people and, you know, as you know, our US EEZ 5 comprises the second largest US EEZ in the world and we are mandated, you know, the contributions 6 stated in the MSA is that our fisheries try to 8 provide the nation food supply so that's all being overlooked and I think it's time for us to take a 10 different perspective and highlight that, you know, food supply is one of the topics for various 11 12 councils. 13 The fishery, as we all know, we have the 14 CARES act that has provided 300 million for the 15 fisheries and I think there is a big disparity how 16 that currently is being dished out when we compare 17 ourselves to the agricultural industry. Since 18 it's worked, you know, while both fisheries and 19 agriculture feed the nation, fishery sector is 20 receiving about 3 percent of its revenue while the 21 agriculture is receiving relief that's more than

16 percent of its revenue. So, I think there's a

- lot more that we should do or we can do and
- hopefully, in the next round coming that, you
- know, the nation and our leaders can look at more
- 4 favorably towards fishery sectors.
- So, if you'd take the time to read the
- 6 statement that I put out and if you have any
- $^7$  questions, we can take it from there. We're
- 8 moving on to introductions. Why don't we go
- 9 around the round the table and we can introduce
- ourselves from the various councils. So, my name
- is Archie Soliai. I am the Chair for the Western
- 12 Pacific Regional Fishery Management Council and
- we'll go through West Pac and then we'll go around
- the other regional councils. Before we do that, I
- apologize, Chris Oliver, we will have Chris for
- his opening remarks before we do the
- introductions.
- MR. OLIVER: Okay, Archie. I can be
- really brief. Can you hear me.
- MR. SOLIAI: Yes. I can hear you fine,
- 21 Chris.
- MR. OLIVER: Hopefully you can see me.

1 I want to thank you. Good to see you and thank 2 you and Kitty and Western Pacific Council for 3 virtually hosting this meeting and you can see a my attire. I'm doing my best to maintain a 4 5 positive island attitude although everyone shares 6 my deep disappointment that we're all sitting in our living rooms or apartments or offices rather 8 than all together there at Turtle Bay. I was very much looking forward to it and I always look 10 forward to these meetings. I have been going to 11 the Council Coordination Meetings for I guess over 12 20 years and of all the meetings that we all go to 13 and fisheries, certainly for me this has always 14 been one of my favorite, you know, and it's partly 15 because it's a great opportunity with our rotating 16 hosting format and a great opportunity to visit 17 other regions and places to see how they do 18 business, to share our experiences and they are 19 all different, but in many ways, they are all the 20 same and I've been working with many of you for 21 so, so many years that it's just a great 22 opportunity to see you all and get together and,

- you know, in addition to our business, to do fun 1 2 things together and I really miss that more than 3 ever obviously and so, I just regret that we're 4 not all together, but dealing with especially Chad (phonetic) and thankfully, we have the technology 5 6 that we have to still conduct our business and not to say that there is no impact to our mission. We 8 know that there are, but I've been impressed by our collective ability, both our agency and the 10 council's, to maintain our essential business and 11 operations. You know, obviously, we are suffering 12 from some of our assessments and surveys and other 13 operational compromises we're having to make, but 14 we'll get through them. And so, you know, I'll 15 save some additional comments for later on sort of 16 what we're doing in the near term and how we're 17 looking at this in terms of maybe realigning our 18 priorities to come out the other side of this. 19 So, thank you, Archie, and that's all I have for 20 the moment. 21 Thank you, Chris. MR. SOLIAI:
  - appreciate those comments and certainly, we regret

- the fact that we're not able to host everybody
- this time around. Hopefully, when we get through
- 3 the other side we will be able to fulfill that
- 4 obligation to welcome each and every one of you to
- our region. So, thank you again, Chris. So, with
- saying that, we'll go around with our
- <sup>7</sup> introductions. I'll start with West Pac and we'll
- 8 make our way east.
- 9 MR. WATAMURA: This is Ed Watamura, Vice
- 10 Chair, representing Hawaii with the council.
- MR. GOURLEY: John Gourley, Northern
- 12 Mariana Islands, where it's 4 o'clock in the
- morning.
- MR. SOLIAI: Do we have Guam.
- MR. DUENAS: Michael Duenas from Guam
- and it is also 4:00 a.m.
- MR. SOLIAI: Good night or good morning
- to you guys, however you want to take it. Howard.
- MR. DUNHAM: Hi. Howard Dunam, Vice
- 20 Chair of Western Pacific.
- MR. SOLIAI: All right. We'll move on
- to the West Coast.

- MR. TRACY: Chuck Tracy, Council
- 2 Executive Director.
- MR. ANDERSON: Hello, everyone. This is
- 4 Phil Anderson, Chair of the Pacific Council.
- 5 MR. GORELNIK: Good morning or good
- 6 afternoon. This is Mark Gorelnik, Vice Chair of
- 7 the Pacific Council.
- MR. SOLIAI: North Pacific.
- 9 MR. WITHERELL: Dave Witherell,
- 10 Executive Director.
- MR. KINNEEN: Hi. This is Simon
- 12 Kinneen, the Chairman of the North Pacific.
- MR. TWEIT: Hello. This is Bill Tweit,
- 14 Vice Chair of the North Pacific.
- MR. SOLIAI: All right. Who's next?
- 16 Caribbean?
- MR. PIEPER: Hi, everyone. I muted all
- the participants again. Not sure what was going
- on with the audio there, but if you need to speak,
- you will have to unmute yourself again.
- MR. SOLIAI: Can we get the
- introductions from the Caribbean?

- MR. PIEPER: Once again, I'm not sure
- what that is, but I did mute everyone.
- MR. SOLIAI: Could we move on to the
- 4 South Atlantic while the Caribbean tries to work
- out their audio issues?
- 6 MR. CARMICHAEL: John Carmichael,
- <sup>7</sup> Executive Director of the South Atlantic.
- MR. MCCAWLEY: This is Jessica McCawley.
- 9 I'm the Chairman of the South Atlantic Council.
- MR. BELL: I'm the Vice Chair of South
- 11 Atlantic Council.
- MR. SOLIAI: All right. Move on to the
- 13 Gulf.
- MS. SIMMONS: Hello, everyone. Carrie
- 15 Simmons, Executive Director of Gulf Simmons. Can
- you hear me?
- MR. SOLIAI: Yes, we can hear you, thank
- <sup>18</sup> you.
- MR. FRASER: My name is Tom Fraser,
- 20 Chair of Gulf Council.
- MR. DIAZ: This is Dale Diaz, Vice Chair
- of Gulf Council.

- MR. SOLIAI: Okay. We'll move on to the
- <sup>2</sup> Mid-Atlantic.
- MR. MOORE: This is Chris Moore,
- 4 Executive Director.
- MR. LUISI: Hi everyone. This is Mike
- 6 Luisi, Chair of the Mid-Atlantic.
- 7 MR. ELLIOTT: Hello. This is warren
- 8 Elliott, Vice Chair of the Mid-Atlantic.
- 9 MR. SOLIAI: Moving north to New England
- 10 Council.
- MR. QUINN: John Quinn, Chair.
- MR. NIES: Good afternoon. Tom Nies,
- 13 Executive Director New England Council.
- MR. REID: Good day, everyone. Eric
- Reid, Vice Chairman of the New England Council.
- MR. SOLIAI: All right. Can we call one
- more time back to the Caribbean?
- MR. ROLON: Miquel Rolon.
- MR. SOLIAI: Yes, I can hear you. All
- right. There being nobody there I think we've
- covered everybody and we'll -- councils, can we
- get introductions from the Fisheries please?

- MR. DOREMUS: Hello, everyone, this is
- Paul Doremus, DAA for operates.
- MR. RAUCH: Sam Rauch, DAA for
- 4 regulatory programs.
- MR. WERNER: Cisco Werner, Chief Science
- 6 Advisor.
- 7 MR. RUBINO: Michael Rubino, Senior
- 8 Advisor for Seafood Strategy.
- 9 MS. WALLACE: This is Jenni Wallace, the
- 10 Acting Director for Sustainable Fisheries.
- MR. ISSENBERG: Adam Issenberg in NOAA
- 12 GC.
- MR. SOLIAI: All right. I think that's
- it. It's great to meet you all virtually and
- again, hopefully, I get to meet you in person.
- 16 I'm sorry. John, were you trying to chime in?
- 17 All right. Welcome back to our main CCC meeting.
- We will go to the approval of our agenda. I hope
- 19 you've all gotten a chance to take a look at it
- for today and tomorrow. Unless there is any
- discussion or questions as far as this agenda, we
- will obtain the motion to approve agenda.

- MR. NIES: Hi, this is Tom Nies. I move
- we approve the agenda.
- MR. SOLIAI: All right. Do we have a
- 4 second?
- MR. GOURLEY: Second, John Gourley.
- 6 MR. SOLIAI: All right. The move to
- 7 second it. Any discussion?
- 8 [Agenda approved by voice votes]
- 9 MR. SOLIAI: So, we will move on to the
- next item on our agenda, which is the recent
- issues with council operation and NMFS. So, in
- the essence of time, I know we've got a very
- aggressive agenda for today, but we're only
- allotting about 10 minutes so we ask that all the
- councils limit their discussions. So, in the 30
- minute we'll have the overview of the issues and
- then we'll move on to each council reporting on
- their status. Okay, Paul.
- MR. DOREMUS: Yes. This is Paul
- Doremus. I'll start off and hopefully, we can
- make up a little bit of time here. It's just make
- 22 a few comments about the overall operating

- environments and then Sam and Cisco will be able
- to talk about regulatory and science components of
- that in particular. We've been interacting with
- 4 the CCC for a period of time as we've moved
- 5 through March, April, and deep into May at this
- 6 point turning the corner on another month pretty
- 7 soon.
- 8 We are continuing to operate in telework
- 9 mode. That has not changed and no one has set a
- date for that to change although we're expecting
- at a point in the not too distant future a shift
- out of this phase of mandatory telework and into a
- phase of lesser restrictions on maximum telework
- where we will be able to move back into our
- facilities in limited measure for functions that
- have particular dependence on access to the
- facilities or to field work as it not a surprise
- to anyone that components have been open during
- this whole time although there are some components
- of our work that have not been able to be
- conducted at all. A lot of our field research and
- our survey deployments have greatly suffered the

- most under the very restricted parameters that
  we're currently operating in.
- We are anticipating that will change.
- 4 Our heaviest focus is on those areas where mission
- 5 continuity concerns are the highest and the center
- of that is really around our survey and data
- 7 collection activities. Cisco will speak in
- greater depth to that, but we're in a challenging
- 9 position now both with those kind of deployments
- 10 as well as the ability to come back into our
- facilities in limited measure. With the virus
- still having a lot of presence around different
- parts of the country, buried but still there, and
- we have generally not met their criteria for phase
- one transition, which is where we have a full
- 16 14-day period of declining cases and fatalities
- associated with COVID-19. So, that clock hasn't
- started, but as you well know, everybody knows,
- different parts of the country, activities are
- evolving. Different parts of our country are
- opening up and we're continuing to operate, but
- being very judicious of slow, steady, flexible in

- our approach to reopening the facilities in any
- 2 kind of normal operating mode.
- We have I think going ahead phasing
- 4 where we'll probably see continued maximum
- 5 telework for some period of time, limited presence
- 6 at our facilities, maximum 25 percent for a rough
- <sup>7</sup> estimate, before we move to a more relaxed
- 8 setting, which, again, is probably only going to
- 9 have around 50 percent of staff present in our
- facilities if you will.
- The bottom line message really, it's
- qoing to be a long time before we get back to
- anything close to everybody in our facilities
- operating in some semblance of normality. Most
- Federal agencies, fisheries, all of NOAA, all of
- the department is anticipating that the new
- reality that we gradually move into is going to be
- very different in terms of our operations. There
- will be an increasing reliance on and a far
- heavier reliance on telework and other types of
- flexibilities than we had previous to COVID-19
- 22 pandemic and that's likely to be a permanent

- change. I would anticipate much greater
- 2 restrictions on travel for a long period of time
- 3 as well as on other types of large in-person
- 4 gatherings. It is really not until, in my
- personal view, we have a widely distributed and
- 6 widely used vaccine for this virus where we're
- going to see enough lessening that we could say
- 8 we're in a new normal. That's some time away,
- many months away, and in the meantime we're going
- to continue to emphasize working remotely and
- trying to bring on board capabilities that have
- been most restricted during the period of time
- when social distancing requirements have been so
- 14 pervasive.
- That's gradually lessening, light at the
- end of the tunnel, but still a ways off, what's
- going to change most are those mission critical
- areas like survey and field research.
- So, with that very general introduction
- to our operating status, I can turn it over to
- 21 Cisco to talk about the science components of this
- given the high degree of focus and interest on

- 1 those functions. Cisco.
- MR. PIEPER: And I'll just jump in
- there, Cisco. I have your presentation ready if
- 4 you'd like to use that as well.
- MR. WERNER: Yes, thanks. That would be
- 6 great. If you could bring it up that would be
- yonderful. Thanks, Paul, and thanks everybody for
- 8 the opportunity to be able to speak to you on
- where we are with some aspects of the science.
- Today I'm going to give you an update on the
- status of surveys, which I'm sure is something
- you've all been informed on. I'll give some
- additional details and questions that might come
- up. And tomorrow I'll be speaking more about next
- steps and what we're thinking in terms of surveys
- and funding of surveys and so on.
- So, the next slide if I could have it
- 18 please. The summary is on the left hand side.
- 19 The reason I put up that map with the different
- surveys is to show that this is where we have been
- 21 affected. They're from the Northeast, Southeast,
- to Hawaiian islands, Alaska and overall, where we

- 1 are now. Between March and July of this year, we 2 are estimating through July of this year, we have 3 a combined 55 surveys we canceled. Twenty five of 4 them are OMAO surveys -- meaning white ship 5 surveys. Some of these surveys have multiple legs 6 so the 25 surveys have three or four legs, but in general, it's about that number. And regarding 8 the surveys that we do in partnership with the academia states or charters with industry, it's 10 about 30 surveys that we've had to cancel, each 11 one of these a very, very painful decision. 12 And in total in terms of number of days 13 at sea, it's about, 1,300, almost 1,400 days so We are evaluating remaining surveys in FY 14 15 '20 of all sorts, let it be OMAO or in partnership 16 with other organizations and we continue to work 17 on that to see how we can actually execute as we 18 learn about how to go out to sea. 19 In addition to looking at this fiscal year's surveys, we are also working on next year
- year's surveys, we are also working on next year

  FY '21 in what we refer to as the Fleet Allocation

  Plan to see how it is that we proceed based on

- 1 surveys that might be higher priority or
- 2 modifications we need to do, in view of not being
- 3 able to conduct some of the surveys this year.
- So, the next slide, if I could please,
- is a breakdown, again, an estimate of the
- 6 breakdown per center. It's a very simple
- $^{7}$  breakdown. Again, the total number of days,
- remember, is about 1,380, but it gives you a sense
- of each science center, Alaska, Northeast,
- Northwest, Southeast, Southwest, number of days
- they may have lost in charters or partner surveys
- in OMAO or white ship surveys, and then the total
- numbers that have been affected. This is just to
- give you a breakdown per region.
- Some regions, are front-loaded, probably
- because of the season, the northern ones, Alaska
- and Northeast, are perhaps higher numbers right
- now because those surveys need to happen earlier
- in the year. Others like the Southeast,
- Southwest, and Pacific Islands still, can proceed
- later in the year so that this also explains some
- of the differences in magnitudes of the surveys.

- So, that, again, is just to give you sense of a
- regional breakdown of the impact per center. If I
- 3 could have the next slide please.
- So, the impact, if we were to talk about
- 5 stock assessments in FY '20, they are largely on
- 6 schedule. There are very few stocks that are
- actually, assessed with data collected in the same
- year. There are some, but they are very few so
- for FY '20, the assessments are proceeding.
- 10 For FY '21, the assessments will be
- stock dependent. For some stocks, we do have
- estimates based on other years in terms of what
- the impact might be when in past years we haven't
- been able to conduct surveys say for mechanical or
- other reasons and the ships weren't able to go
- out. For some other stocks, we won't know what
- the impact might be until we have we have the
- opportunity to look at all the available data
- including the fishery dependent data.
- In term of mitigation, for the surveys,
- we're trying to do as much as we can. The
- Northwest Center, had to cancel the spring legs of

- the West Coast Groundfish surveys, and is now
- trying to beef up, the two legs that take place in
- 3 August and September to try to partially offset
- bit the other legs that they had to cancel earlier
- in the year. The Southwest Center is trying to
- 6 consolidate surveys later in the year to see if
- they can conduct a CPS, their Coastal Pelagic
- 8 Surveys. The Alaska Center is relying in part
- 9 also on some advanced technologies. Three
- saildrones just left the Bay Area and they are
- headed on their way up to the Bering Sea. These
- saildrones will be up there in July and conduct at
- least some acoustic surveys. There will be some
- data, but not certainly the full swath that we
- would have liked.
- And they are also collecting some upward
- looking acoustic sensors, which are those
- spherical instruments that you see on the bottom
- right of the slide. We are going to try to
- recover those instruments that have been there for
- 21 a couple of years. We acknowledge that they will
- never fully offset our ability to have had a

- 1 survey out there.
- And I think the last slide, if I could
- please, talks about what are the general protocols
- 4 that we're working on for returning to sea. We
- 5 certainly have learned from protocols that have
- 6 been developed by the Academic Fleet, the Maritime
- 7 Fleet, and the Fisheries Fleet as to what aspects
- go into developing these protocols. And of
- 9 course, we're working that within NOAA and in
- general starting with the guiding principle that
- we want to ensure safety involved, the crew, and
- then we have to work through a number of issues
- including quarantine and testing. Testing is
- somewhat in flux right now, in terms of what kind
- of tests and the availability and perhaps the
- accuracy of the test. Issues of having to fly
- from location to location because not everybody is
- where their ship is, so that involves going
- through airports and such. Then what do you do
- once you're on the vessel, you know, the cleaning
- 21 and distancing and so on. What do you do if there
- is a suspected COVID case at sea and then,

- finally, what do you when you return to port under
- 2 normal conditions?
- And so, all of the aspects are things
- 4 that we are continuing to work on, continuing to
- 5 evolve and in consultation with a whole suite of
- folks to try to see how we return as soon as
- possible safely to finish whatever we can in FY
- 8 '20 and also make sure that we can proceed in FY
- 9 '21. So, that's really what I wanted to give you
- a snapshot of in terms of where we are, what the
- impacts have been, some mitigation, and also, next
- steps and I'll stop there and take any questions
- or comments if there are any. Thank you.
- MR. SOLIAI: Thank you, Cisco and Paul.
- Sam, did you want to add anything before I open up
- <sup>16</sup> the --
- MR. RAUCH: Yes. Just a couple things
- 18 from the regulatory side. One, we have been
- working, as many of the councils know, on looking
- at ways to deal with the challenges presented by
- the pandemic on the fishing fleets and the fishing
- operations. There are a number of councils who

1 have recommended emergency action and we have been 2 working through those issues on trying to get 3 those regulations in place. That largely preceded, but is mirrored by new requests in the 4 5 president's latest executive order, which asked 6 the councils to do something that the councils are 7 currently largely doing, which is to look at the 8 various barriers to prosecuting fishing industry and recommend ways that we might relieve those 10 restrictions mindful of our overall statutory mandates. It's something that we do periodically. 11 12 In this administration, we recently sent out a response to meet that executive order on that. 13 14 I wanted to talk about two other 15 aspects. One, we are working through this. 16 Chris said, it's been remarkable the way we have 17 able to keep pace in this new working environment and as the councils continue to implement their 18 19 workload, we continue to try to implement those 20 regulations in the back end, but it is difficult. It is more difficult than it seems. I know many 21 22 of you feel that way as well and I just wanted to

- 5/27/2020 NOAA Council Coordination Committee Meeting Day 1 1 ask for patience as we try to move through all of 2 the actions. We're trying to keep up and maintain 3 some degree of normalcy, but it is difficult and so, I think we need some patience in terms of 4 expected schedule and our ability to be responsive 5 6 to the many requests that we have received from 7 the council on top of the normal workload. 8 And the final thing I wanted to mention 9 was observers. Much like surveys, we have had 10 difficulty carrying out the full observer function. Across the country, we largely have 11 12 observers in place and are going out on fishing 13 vessels everywhere except the partial coverage 14 fishery in Alaska and the fisheries in New England 15 and both of those have unique difficult logistical 16 issues with state mandated quarantines. 17 England, we've got numerous borders you have to 18 There's also the case with some places in 19 Alaska. We continue to work very hard to work the
  - well. I am hopeful that these observer waivers

observer provider companies to open those areas as

22 won't go on much longer in the few places where

20

- they are still going on, but they will go on for a
- little bit longer. We continue to have the
- 3 ability to work with the Regional administrators.
- 4 If there is a particular problem on a case-by-case
- 5 vessel basis with a particular observer on a
- 6 particular vessel, the administrators remain to do
- <sup>7</sup> that [waive]. But largely we are on the path
- 8 towards redeploying the observers in places where
- they were temporarily halted. Some places we've
- never altered them. But I think that there will
- still be a brief amount of time in the next few
- weeks where we will continue to maintain waivers,
- but we're on the downward decline there. And I
- think we've done a good job with the regions
- working with the observer provider companies on
- the approaches that allow the redeployment of
- those other vessels. That's all I wanted to say.
- 18 I will take any questions along with the other
- presenters on this topic.
- MR. SOLIAI: Thank you, Sam. At this
- time, I'll open it up for questions and we're
- going to go around the table so we'll start from

- North Pacific Council, any questions?
- MR. WITHERELL: I don't have any
- questions. Bill or Simon may.
- 4 MR. TWEIT: This is Bill Tweit. I have
- 5 a question for Cisco. Cisco, I'm wondering how
- 6 you are responding to the concern that we're
- 7 hearing from industry that from their perspective
- 8 logistical issues involved in putting up factory
- trawler, for instance, out to sea to fish right
- now, in their view, those logistical issues
- appropriately dealing with measures to prevent the
- spread of pandemic. They're wondering why those
- issues are different between their operations and
- the survey operations that they are able to go
- out. They're able to address them and the agency
- isn't able to address them. They're having a hard
- time understanding how they are that different
- 18 from the agency survey vessels either the charter
- or their white ships. So, I'm wondering how you
- address or how you respond to that.
- MR. WERNER: Sure, I can try. This has
- been discussed at length with Chris and Paul and

1 others, so if you want to chime in that would be 2 great too. First, we work very closely to 3 understand and incorporate the safety protocols 4 that the fishing industry itself had developed 5 working even with, some of the folks that they 6 consulted with. So, it's not clear whether these are straight apples-to-apples comparisons to put 8 it that way in the sense that we look to try to see how we get out all our folks to conduct the 10 surveys that we were going to conduct in the 11 Bering Sea. It turned out that the surveys that we 12 would have to conduct would have required probably 13 being out a full eight weeks continuously, to 14 minimize the amount of travel that had to happen 15 between airports. The quarantining, the testing 16 that would have to happen say boarding in Dutch 17 Harbor versus somewhere else and other aspects 18 that in the end resulted in such a challenging, if 19 you will, and difficult logistical undertaking to 20 overcome that the conclusion at the end was that 21 we would not be able to actually pull it off. 22 involves getting people away from home for up to

- three months, because it would be two months
- continuous at sea, plus possibly two weeks of
- quarantine book-ending those two months. It would
- 4 imply getting the testing in place, it implied,
- 5 again, a number of things that in the end it was
- just going to be very difficult to get together
- and we worked to the last minute in terms of how
- 8 far to the right of the schedule could we push
- <sup>9</sup> this before we went and still have it make it
- sense in terms of the sampling season and some of
- the logistics. Perhaps industry was able to
- overcome but it was not something that we felt we
- could do. I don't know if Chris or Paul, do you
- want to add to how we arrived at that position,
- but it is a question that we struggled with and,
- like I said, to the last minute until we decided
- we could not go forward.
- MR. DOREMUS: Cisco, this is Paul. I
- don't have anything to add to that. I think that
- covers the fundamentals. Every deployment is
- different. The risk factors vary quite a lot and
- then with remote longtime period types of

- deployments the complications get amplified very
- quickly. Our teams worked aggressively to turn
- every angle that they could to figure out a way to
- 4 get this done and with the clock ticking, we just
- weren't able to commit. We hope to be moving into
- a period of time where some of the mitigation
- measures can gradually be dialed back, but we're
- 8 not there at this time and the government as a
- whole isn't. We're not even in our facility.
- We're still in this mandatory mode of full
- telework. So, it's hard to estimate the
- logistical complications of pulling off the
- particular surveys that Cisco is referring to when
- the logistical barriers lessen next year we might
- have a different option set. We're starting just
- to see opportunities as we look further out on the
- 17 calendar.
- MR. OLIVER: This is Chris, can you hear
- <sup>19</sup> me?
- MR. SOLIAI: Yes, we can hear you.
- MR. OLIVER: Yeah, Bill. I appreciate
- some of the frustration. That was probably one of

- 1 the most difficult decisions we've made certainly 2 since I've been here for obvious reasons, but it 3 is a little apples and oranges. The logistical 4 issues that Cisco referred to, we and Bob Foye made a tremendous attempt to try and put together 5 a plan to pull this off, but it just wasn't going 6 7 to work in the end. We're also working atmosphere 8 adhering to very rigorous review of travel 9 approvals. We had one small survey that required 10 two people to count for a day and it took as long 11 as a week to get the travel authorization cleared 12 and in this case, we were talking about dozens of 13 people from multiple locations with much more 14 challenging or difficult circumstances and 15 frankly, the likelihood of getting those travel 16 approvals approved in the time that we would to 17 get them approved was a pretty far stretch as well 18 so I'll throw that into not trying to use that as 19 an excuse, but that was definitely a factor we 20 took into consideration too was the difficulty in actually getting travel approval. 21
- MR. TWEIT: This is Bill Tweit. The

1 only thing I would note back is I heard a couple 2 of times that's it's not really Apples-to-Apples. 3 To the extent that I know the circumstances the 4 seafood industry is dealing with, about the only 5 factor that I heard NOAA fisheries describe that's 6 any different that the factors that the seafood industry has been dealing is the one that Chris 8 mentioned at the end, the need to get travel approvals. Otherwise, I think all the other, at 10 least to the best of my knowledge, I didn't hear 11 you describe any other logistical issues that were 12 any different than the ones that the industry has 13 dealt with. So, and observation for you to think 14 about as we all work to communicate this, is I 15 think talking to a group of folks who by and large 16 will have just successfully addressed most of the obstacles that you point out and so, we're going 17 18 to need to think about how to communicate that. 19 MR. WERNER: And this is a point, if I 20 could just add, in terms of some of the logistical 21 issues that are really difficult to overcome. One 22 of the things that we converged on in terms of

what would be the safest and best way to complete 1 2 the survey it would have meant eight weeks without 3 being able to come back to port, you know, being 4 up in the Bering, you know, some places we simply could just not go back to. In the past, these 5 6 surveys, are maybe three weeks long and there is a 7 change in personnel and all of that. So, being in 8 a remote location as the Bering is for eight weeks, is something that logistically we've never It's not to say that it's not doable, 10 had to do. 11 but I mean in my view to say we're going to go out 12 and do something we've never before as challenging 13 a situation I think everybody in the Bering this 14 time of year potentially, in remote locations, 15 under all of these other circumstances to me was 16 another factor that adds to all the little pieces. 17 Like, for example, as Chris brought up and Paul 18 brought up, in order to make it work, it would 19 have had to have required everything to line up 20 and we would have had to have done something we 21 had not done before in terms of the logistics and 22 the preparation and everything for an eight week

- at sea survey with four of our ships, etc.
- MR. TWEIT: So, this is Bill again.
- You're going to be saying that to a group of
- 4 industry folks who have just done something
- 5 they've never done before of a similar magnitude.
- 6 That's my point is that everything you have faced
- they've faced as well and they're going to be
- 8 hearing you with the ears of a group that have all
- 9 those same challenges, that made all those same
- tough decisions. They're running longer shifts.
- They've got people who've stayed on board from the
- Wang (phonetic) Fishery all the way up to the
- Pollock Fishery. They've got folks who are
- putting in five, six months at sea this year in
- order to address. So, it's going to be a tough
- audience hearing that particular argument. And
- so, you're going to have to put some more though
- into that I think.
- MR. WERNER: Okay. Good point. Thanks,
- Bill. Appreciate it.
- MR. SOLIAI: All right. Anything else
- North Pacific Council? Now, we'll move on to the

- Pacific Council. Ouestions?
- MR. GOURLEY: I don't have any
- questions. Phil or Marc or Ryan you have any
- 4 comments?
- 5 MR. ANDERSON: This is Phil. I don't
- 6 have any. Just to echo the concerns that Bill
- 7 Tweit raised, similar kinds of issues with the
- 8 Whiting Fishery in the West Coast in the
- 9 operations and the change in those operations.
- So, largely the same folks catch a processor end
- of some of the other ship's folks as well, but
- that would be the only thing I would add.
- MR. GORELNIK: This is Marc. I've got
- nothing further to add.
- MR. SOLIAI: All right. Thank you.
- We'll move on to the Caribbean Council.
- MR. ROLON: I don't know. At this time,
- we don't have any questions.
- MR. SOLIAI: Thank you. Gulf Council?
- SPEAKER: I don't have any questions,
- thank you.
- SPEAKER: No questions from my end

- <sup>1</sup> either.
- MR. SOLIAI: Moving on to the South
- 3 Atlantic Council.
- 4 SPEAKER: No questions.
- 5 MR. SOLIAI: Mid-Atlantic?
- 6 SPEAKER: No questions for me.
- 7 SPEAKER: None for me either, thank you.
- MR. SOLIAI: New England.
- 9 MR. NIES: Thank you. This is Tom Nies.
- 10 I have one question that I think is probably for
- 11 Sam but perhaps Cisco as well. We are starting to
- 12 get some questions about how placing observers on
- 13 fishing boat in these condition complies with the
- national standards. I wonder if you've heard or
- addressed that question yet.
- MR. RAUCH: No, we haven't addressed
- that question specifically. We do have observers
- on boats, as I said, most of the country. There
- is an exception in New England. Fisherman are on
- board these vessels often in condition, you know,
- to get back to some of the questions about
- surveys. The fishing industry has worked through

- a lot of these issues in most places and have
- figured out ways to fish safely. We have not seen
- huge widespread issues among fishing crew and so,
- 4 we believe that you can put them on safely. It's
- been done in the rest country and where we've got
- fishing in the Alaska fleets and the West Coast
- fleets are the places that we haven't seen
- 8 outbreaks. We think that there are certain
- 9 provisions that are reasonable to undertake, like,
- they're working on preventing vessel hopping and
- enforcing (inaudible) with the provider companies,
- but the sheer fact that you are putting a person
- in a factory or on a plant or on a boat where they
- will have to work in close proximity with another
- person, that's not inherently unsafe if certain
- precautions are taken.
- MR. SOLIAI: All right. Thank you.
- 18 I'll open it up to the Western Pacific.
- MS. SIMONDS: All right, thank, Mr.
- Chair. Kitty here. Paul, this question is for
- you. So, in your analysis of opening up the NMFS
- offices in the country. Where are we on that

- list? As you probably know and have read, you
- 2 know, are region is the least affected by the
- yirus. Can you tell me where you are?
- 4 MR. DOREMUS: The front of the line as
- 5 always, Kitty.
- MS. SIMONDS: I hope so because, you
- 7 know, I think the only factor is -- well, let's
- 8 take American Samoa where the governor has closed
- 9 any visiting there through July 31, but we are
- 10 concerned because we have over fishing conditions
- on one of the two important fisheries in American
- 12 Samoa and the (inaudible) and a number of plans to
- go down there to work on data and as we try to
- work through these issues and these problems. So,
- this is very important to us and so, if we're
- number one, thank you very much and I hope you let
- me know as soon as possible.
- MR. DOREMUS: Well, Kitty, we don't
- really have a list and I'm fully expecting that,
- as everyone has noted all the way along and I've
- talked a little bit about, we're going to change
- our operating mode in different parts of the

- 1 country at different times.
- MS. SIMONDS: Right.
- MR. DOREMUS: But what I meant about
- 4 being in the front of the line the circumstances
- 5 as I understand them in your region are most
- 6 amenable to return sooner. We have not made a
- 7 decision to do that.
- MS. SIMONDS: Right.
- 9 MR. DOREMUS: It's among the things
- being considered and we're coordinating with all
- of NOAA as we go about doing this because so many
- of our facilities are in with other parts of NOAA
- or in many instances, with other agencies or other
- partners. So, we're coordinating with a lot of
- different folks. We're moving at pace, but NOAA
- leadership, and, you know, this came up in earlier
- a point Chris made, we are being required over and
- over again to be cautious, err on the side of
- safety, and concentrate on the mission operations
- that are most heavily affected first. So, that
- screen is there, but we clearly looking at
- different parts of the country where the health

- 1 conditions overall are looking different and give
- us a different opportunity. So, this is what we
- 3 are taking into consideration for sure. I just
- 4 want to let you know that.
- MR. SIMONDS: Right. I understand and I
- just want to make sure that we, you know, brought
- <sup>7</sup> this up at this meeting with everybody listening.
- 8 All parts NMFS that we are anxious to have NMFS
- open their office and be able to take care of our
- immediate needs, which you all know, which is a
- Big Eye quota, which is also our number 10 so
- thank you very much.
- MR. DOREMUS: Absolutely, Kitty and
- again, we are not closed, we have been open and
- there are many needs in all parts of the country
- that we can address in our current operating mode,
- but certainly our focus is on our scientific data
- collection and field work, and that will progress
- as we get conditions that allow that and we get
- approvals to do so. So, thank you, Kitty, for
- bringing that point up and we'll hope to be able
- to get to a more robust ability to support council

- 1 requirements gradually as the environment
- <sup>2</sup> improves.
- MR. SOLIAI: All right. Thank you,
- 4 Paul. I think Tom and Kitty basically addressed
- 5 the questions I had. Anybody else from West Pac?
- 6 I guess not. Did I miss anybody else? Comments
- or questions? Otherwise, we will move on to the
- next item on our agenda, which is the council
- 9 reports on regional issues and activities that
- made it through COVID-19. We are allocating 30
- minutes for this so we're going to around the
- table again and ask all the councils to provide
- just a brief report on how the impacts
- (inaudible). So, we'll start from the North
- Pacific and we'll make our way down. North
- 16 Pacific?
- MR. WITHERELL: Thank you, Dave, we're
- all here. We had to make a number of meeting
- changes. We canceled our April meeting. We had a
- special meeting in May to address several
- emergency rule requests. The council made a few
- changes or recommended a few changes to the rules

- for the remainder of 2020 to reduce the burden on
- the Halibut Charter Fishery and our Halibut and
- 3 Stable Fish IFQ fisheries. We have a council
- 4 meeting set up for the next couple of weeks
- 5 including are SSC and AP and the agenda is just
- 6 limited to those must do items.
- So, with the limited meetings, we've
- 8 developed a pretty large bow wave of issues that
- 9 we'll need to address either in October, an
- extended meeting, or having additional meetings to
- make up for our lost time. Staff, of course, is
- still working from home. That encapsulates what
- we're doing. Thank you, David. We'll move on to
- the Pacific Council.
- MR. TRACY: Thanks. This is Chuck. We
- also have had to cancel and reformat our council
- meetings. We had our first Webinar in April and
- it went off quite smoothly operationally and we'll
- be doing the same for June although we've had to
- really cut back our agenda to really essential
- 21 agenda items primarily regulatory related issues
- so we are falling behind on some of the other

1 things that councils do like, you know, improve 2 our fishery management plans and do some of those 3 other things that make the fishing industry more 4 efficient and address some ongoing issues so we've been struggling a little bit with how to make up 5 for those things in terms of, you know, if we have 6 to continue to meet by webinar and do some agenda 8 triage so we're looking at some different formats 9 for our council meetings perhaps some longer 10 meetings or breaking it up instead of meeting 11 continuously and that's something that we will 12 continue to look at. 13 We've had a few issues with the webinar 14 platforms. We used RingCentral, which is 15 essentially Zoom, for our April meeting. It went 16 really well, but now that it's not allowed to use 17 Zoom for the video portion of a webinar, we've 18 been looking around at Webex and some other 19 options. We've also been looking into the 20 possibility of getting Zoom approved and our IT staff has gone all the way to the Assistant Chief 21 22 Information Office at NOAA to get some input on

- that and some feedback so I think we've had some
- 2 progress being made, but nothing that looks like
- it's going to happen too soon.
- 4 Other things. You know, the council
- 5 took on some emergency regulations and built some
- in-season flexibility into our Salmon process to
- allow some transfer of opportunity as conditions
- prohibited, you know, early season fisheries,
- 9 which they have. We made some in-season
- management changes to our non-fish fisheries as
- well to provide some additional opportunity so
- we're doing what we can. I guess as has been
- touched on the observer waiver policy is something
- that's been sort of a big issue for us. There is
- quite of concern from industry about this issue
- about the safety of their crew and putting all
- their business at risk, but our fishery services
- work hard to keep observers on boats. We started
- with a two-week quarantine, but have now placed
- observers on our (inaudible) fishery boats. It's
- kind of a one-to-one working model. There has
- been some requests for some additional

- consideration, but, you know, I think we recognize
- that the NMFS Fishery Service is working within
- the constraints of the emergency rule or emergency
- 4 order and the criteria established there so that's
- 5 an ongoing issue that we have frequent discussions
- 6 with industry about. That about covers our
- business here. I don't know if Phil or Marc or
- 8 Ryan have anything would like to add.
- 9 MR. GORELNIK: I would just quickly
- maybe emphasize the concern we have relative to
- 11 falling behind. As Chuck said, we had a
- 12 successful April meeting under the virtual meeting
- approach, however, I found it more difficult to
- manage the meeting successfully. It's harder to
- get through as many agenda items as we could if we
- were face-to-face and with the prospects of the
- impact of the pandemic lasting for an undetermined
- amount of time looking ahead, the issues
- associated with falling behind I think are going
- to become more pronounced and looking for a
- solution to that some of things that Chuck
- discussed or some of the things we're looking at.

- 1 And I also just wanted to express my gratitude to
- the National Marine Fisheries Service for acting
- on a couple of the emergency regulations that we
- 4 requested and I am sure your inundated with other
- 5 requests coming from other parts of the country as
- 6 well and it was much appreciated that you
- 7 responded to those requests.
- MR. SOLIAI: Thank you, Pacific Council.
- 9 We'll move on to the Caribbean.
- MR. ROLON: Okay. I seem to have
- problems with the call here, but, very briefly,
- we've canceled all of our in-person meetings and
- from this day until August all of our meetings
- will be through Webinar. We also have to prepare
- COVID control plan to comply with the local law
- that for the way we are going to be operating
- allowing the people in and out of the office. We
- will probably be operating teleworking. Most of
- the staff are what they call high risk for getting
- 20 COVID associated to a person in their family. So,
- we may end up working all the way to December 31,
- 22 2020, and maybe next year everything goes more

- 1 smoothly with the COVID and the vaccine and
- everything we will reopen business as usual in the
- 3 first half of 2021.
- In the national arena, we are
- 5 coordinating with NOAA Fisheries, the
- 6 International Fishery Office, and the
- <sup>7</sup> international organizations in the Caribbean
- because we are coordinators and organizers of
- 9 working groups of shared species like the Grincon
- and spawn integration species and so forth. So,
- we are the one who coordinate most of these
- meetings so we are going to also do work with
- those meetings through webinars and we hope to
- start operating in-person international meetings
- by 2021. That's all that we have to say at this
- 16 time. Thank you.
- MR. SOLIAI: Thank you, Miguel. I will
- move on to the Gulf Council.
- MS. SIMMONS: Thank you. So, the Gulf
- 20 Council is planning virtual meetings through July
- for SSC and in June, we're going to hold a four
- day webinar council meeting. We're going to try

- to cover as many things as we can. We're going to
  build in a lot of breaks and we're going to start
  a little bit later and end a little earlier. We
- distributed a survey via press release to
- 5 fisherman and stakeholders requesting feedback on
- fish related businesses who could be affected
- directly by COVID-19 and remind everyone that you
- 8 still need to guidelines formed by Magnuson, but
- <sup>9</sup> we were interested in any regulation changes that
- 10 could offset those economic impacts from the
- pandemic. And so, the council reviewed the
- results of that survey in June and they consider
- any management actions that show emergency rule
- 14 requests or other changes such as changes to the
- 15 recreational season length.
- We have some good news. It seems like
- people are fishing more again as things open up
- especially in Florida and other states. So, the
- commercial fisheries initially there was a lot of
- concerns about the supply chain and processors.
- 21 Some of these questions have slowed now that
- restaurants are being reopened at reduced capacity

- and there is outdoor seating.
- The for hire fisheries, a lot of the
- hotels and resorts are opened back up. Beaches
- 4 are open so they are fishing again it seems. Some
- of the larger operations or head boats that can
- 6 carry 50 or more people are operating at reduced
- 7 capacity of course and that depends on the state
- 8 or county regulations.
- 9 Private anglers seem to be less impacted
- by COVID-19 and have an increased effort. So, to
- date, there's been no changes to each state's
- private recreational season for our favorite fish,
- 13 Red Snapper.
- So, the council will be looking at some
- of the gaps and monitoring for landings and effort
- and that was largely due to no sampling in March
- and April and then May. This sounds like
- inheriting some of our state partners that they
- are now at the docks and they helping assist with
- some of the sampling now as some of the
- regulations and quarantine measures have been
- lessened.

- So, the council will be looking at that
- in June and I will stop there and see if the Chair
- or Vice Chair would like to add anything.
- DR. FRAZER: No, I thought you did a
- 5 good job, Carrie. Nothing to add on my end.
- MR. DIAZ: Nothing to add on my end.
- 7 MR. SOLIAI: Thank you, Gulf Council,
- 8 and we'll move on to the South Atlantic.
- 9 MR. CARMICHAEL: Okay. Thank you. The
- 10 fishery issues here in the South Atlantic have
- been pretty significant and although there's some
- recovery, they still are unveiling. So,
- commercial fisheries are often pretty small boats,
- low-level catches they really rely on book of
- restaurant demands. A lot of restaurants depend
- on tourists, so it's had a big impact on them. By
- species, anywhere from say 10 to 90 percent off
- their normal pace. Things that were appealing to
- home cooks or someone who had a retail market has
- done a little better. For hire fleets, we're down
- 21 probably as much as 90 percent in April. The
- charter boats and head boats, they are doing a

- little better now with some of the slow lifting.
- Maybe they'll be 75 percent down in May, maybe a
- little better. We were kind of bracketed by major
- 4 closures on important tourist areas between Dare
- 5 County being closed in North Carolina and Monroe
- 6 County being closed down in the Florida Keys and
- those areas are pretty fisher-dependent for the
- for hire and commercial and everything.
- 9 We've seen the private effort be very
- variable. Some areas were closed access, boat
- ramps and such being closed. Other areas saw a
- big spike from people having the time and ability
- to go out, but it definitely seems like where
- there's a lot of dependent upon out of state
- license and the tourist trade, but it's a
- substantial reduction there not surprising so
- there are some areas in Florida where April or May
- be 75 to 80 percent of the folks, you know,
- charter boat guys' business and getting that back
- is a lot of concern for them.
- From the council perspective, you know,
- one of our big concerns is the data strain and

- 1 Cisco gave us a good update on what's going on
- with the federal situation. We depend on state
- 3 surveys as well so fishery-dependent and
- 4 fishery-independent data gaps are probably going
- 5 to be significant. We also are hot bed of
- 6 recreational so we're interested how the MRIP
- <sup>7</sup> estimates are going to be developed in the coming
- years given they essentially lost two months of
- 9 sampling. That's still a lot of concern for our
- 10 fisherman and our council members.
- Then, as far as the council operations,
- we like all others moved to working remotely for
- staff. It's really minimally disruption. I feel
- like we've done a good job of keeping up with
- critical tasks and keeping our council members in
- the loop with all that's been going on with COVID
- and CARES and executive orders and everything else
- that's come at us during this time. One of the
- things we've done is tried to gather impacts
- information to help our states as they try to do
- their qualifications for CARES. We also think
- about what types of things we need to do in terms

- of emergency actions to make our fisherman can
- fully use their ACOs during the remainder of this
- year as they start to get opened back up and we'll
- 4 have a council meeting in two weeks via webinar.
- 5 We'll be talking about that at that time. The
- 6 biggest impact of that is it just takes a lot more
- time for planning and training to get everyone on
- board, but we got a four-day webinar meeting,
- <sup>9</sup> which should be quite a challenge I expect at
- times to keep everyone interested and engaged.
- 11 And had part AP and NSCC meetings via webinar.
- We've done those in the past so it wasn't too big
- of a disruption for those guys.
- We did cancel our Snapper Grouper AP
- that was planned in early April because fisherman
- were not in the state of mind to think about
- coming to an AP meeting when they were just trying
- to keep their heads above water and figure out
- what they were going to get for recovery funds and
- take care of their businesses so we put off some
- business we'll have to pick up later.
- MR. SOLIAI: All right. Thank you,

1 John. We'll move in to the Mid-Atlantic. 2 MR. LUISI: Thank you, Mr. Chairman. 3 just have a simple report here today. Again, my name is Mike Luisi. I'm Chair of the Mid. 4 5 so, similar to the other regions, our staff have 6 been working from home since late March and they've been doing a really good job of not 8 falling too far behind regarding the works that's 9 on their plates. We've to make adjustments to our 10 meeting just like everyone else. The one thing 11 about our council it that we have, you know, we've 12 used the webinar format for many of our meetings. 13 Not necessarily our council meetings, but for all of the other meetings that go into it so most of 14 15 our members and most of our stakeholders are 16 pretty comfortable and familiar with that format. 17 We've had to make adjustments to both 18 our April and our June meetings. They were 19 canceled as in-person, but moved to webinar. We 20 are planning a three day meeting in June via 21 webinar and we've had to schedule a one day 22 meeting in July to address a significant issue in

- 5/27/2020 NOAA Council Coordination Committee Meeting Day 1 1 the Illex Fishery in the amendment that we've been 2 working on for quite some time just due to timing 3 considerations. 4 The one thing that we're talking about, 5 and I'd be curious to hear if anyone else is 6 considering it, Chris and Warren and I have been 7 talking about maybe thinking we would go to some 8 form of a hybridized model for meetings, you know, 9 starting in August depending on the situation 10 around the country, but we have considered the 11 idea that we would bring the members themselves 12 together and use whatever technology would be 13 available, you know, social distancing obviously in the meeting room, but then we would have the 14 audience participate somehow virtually so we 15
  - 16 wouldn't have, you know, more than 30 people in the room at any given time. It's just something 17 18 we're considering and we've had such success with 19 the webinars based on the participation that we've
  - 21 Lastly, from staff, you know, I know 22 that there's, and John Carmichael just mentioned

20

been able to get. It's just an idea that we have.

- this, you know, the data stream issues are going
- to be important for us, but it would be extremely
- 3 helpful to have any information regarding the
- 4 social and economic impacts on fishing communities
- 5 as well as that fishing effort and catch data
- during this time if we're able to collect, you
- 7 know, anything for staff to help us plan and help
- our council, you know, move forward and respond
- 9 with management that that makes sense. Mr.
- 10 Chairman, I think that's all I have in my notes.
- 11 If Chris or Warren have anything else to add, I'd
- 12 ask them now if there's I might have missed.
- MR. MOORE: I'm good.
- MR. ELLIOT: Nothing from me, thanks.
- MR. LUISI: Okay. Thank you, Mr.
- 16 Chairman.
- MR. SOLIAI: All right. We'll move on
- to the New England Council.
- MR. NIES: Thank you, Mr. Chairman.
- This is Tom Nies. Much like the other councils,
- we are continuing to operate. Our five states in
- New England are gradually reopening, but each one

- is moving and its own pace so it's making things
- 2 complicated as we start to think about when we
- might be able to move on to in-person meetings.
- 4 Our office is basically closed. All our
- 5 staff are working from home. Much like everybody
- 6 else, we've been successfully using webinars to
- hold our council, SSC, and committee meetings.
- Our June meeting right now is planned to be a
- 9 webinar. It will be a three day meeting.
- We're a little bit lucky in this is the
- time of the year where we do a lot of the
- 12 groundwork for decisions that we make in the Fall
- so we've been able to keep up with that work, but
- the meetings may get more complicated as we have
- to try and take final action.
- We've got some council members who have
- expressed some hesitancy about making
- controversial decisions during webinar, but it's
- not clear when we're going to be able to hold
- another in-person meeting and so, I think at some
- 21 point we may have to make some of those decisions
- $^{22}$  that way.

1 John reported about some drops in 2 We've also seen those in the New England demand. A lot of fisheries feed the restaurant 3 4 marked with fresh market and with the closing of 5 restaurants, it's dramatically depressed prices. 6 Groundfish fisherman have their prices drop by at least 25 percent. Scallop prices have kind of stabilized a little, but they also dropped for a while. Our for hire recreational fleet is just 10 starting to get back on the water. Most of the 11 states prohibited them from operating and now some 12 of the states are starting to let them operate on 13 a small level. 14 Our fisherman and wholesalers are trying 15 to adapt by seeking different outlets to replace 16 the restaurant market with some success and we've 17 had some groups try to wake up with food banks, 18 but I don't they've been as successful just yet. 19 I believe the USDA had mentioned that they were 20 going to purchase haddock, redfish, and pollock in 21 a significant amount from the Northeast, but I 22 don't believe any of those contracts implemented

- 1 yet though we just might not have heard of it.
- We've already started at some of our
- advisory panels and committee meetings to ask the
- 4 public and committee members what actions we can
- 5 take in order to try and mitigate the pandemic and
- 6 we expect that we'll consider those ideas at the
- June council meeting. That completes what I have
- 8 to say, but I believe my Chair, Dr. Quinn, had a
- 9 few comments he wanted to make as well.
- MR. QUINN: Thank you very much, Mr.
- Nies. We just wanted to end our report with the
- tip of our hats in New England to our regional
- administrative office led by Mike Pentony and
- 14 Assistant Regional Administrator Sarah Bland.
- There's been an awful lot of problems with the
- work at home and everything and they really pushed
- several of our actions to completion in the surf
- 18 clam scallop industry so we just wanted to say
- thank you them, not just publicly but nationally.
- They really stepped up here in these difficult
- times so thanks to them. That concludes our
- report.

1 MR. SOLIAI: Thank you, New England 2 Council. We're moving on to Western Pacific. 3 you may know, we've got four island groups that 4 cover -- comprise the Western Pacific Council, so 5 we're going to start from CNMI. I'm going to ask 6 (inaudible) to provide the COVID-19 impacts for 7 (inaudible). So we'll start with CNMI and then 8 we'll go to Guam, Hawaii, and then I'll end it 9 with American Samoa. Mr. Gourley. 10 MR. GOURLEY: Okay. Thank you, Archie 11 Soliai. I do appreciate it. The CNMI took an 12 isolations approach and April 1, we basically 13 stopped all flights coming into Saipan. April 2, 14 we stopped interisland flights between Saipan, 15 Tinian, and Rota. There's drastic measures pretty 16 much isolated in us literally and Tinian and Rota 17 had zero cases of COVID-19 infections. Saipan has 18 had to date 21 infections and two deaths. One of 19 the deaths was one of our fish vendors that we were collecting data from. Now, our economy is 20 based on tourism so by stopping the flights, our 21 22 economy has hit rock bottom. Restaurants are

- closed, hotels are closed. There's not a whole
- lot going on here and so the demand for fish was
- 3 severely decreased because of the restaurant
- 4 closures and no tourists. There was established a
- 5 curfew from 7:00 at night until 6:00 in the
- 6 morning and boat ramps were all closed except for
- one and no vessels were allowed to go beyond the
- 8 reef line. Public beaches and parks were closed.
- <sup>9</sup> So, basically, the fishing industry was devastated
- by March the 30th.
- People started grumbling. A petition
- was given to the governor to start opening up a
- little bit and he did respond so the curfew has
- gone through two revisions and currently, the
- curfew now is from 11:00 at night until 5:00 in
- the morning, which allows our spear fisherman to
- go out and fish the first part of the night. It
- allow the boats to leave past the reef to go out
- trolling. It allows our bottom fisherman to go up
- to the Northern Islands. Our markets are starting
- to reopen because they're getting product so
- things are returning to normal. The amount of

- fish coming in is obviously less and the demand is
- less because we don't have a chore space so that's
- it in a nutshell. Thank you, Archie.
- 4 MR. SOLIAI: We'll move on to Guam.
- MR. DUENAS: Michel Duenas here. Very
- 6 similar to the neighbors up north -- only that our
- government considered fishing an essential
- 8 activity so there were no restrictions on fishing,
- but due to the lockdown, various road closures,
- hotels and restaurants being closed, there is
- really no avenue for fisherman to shell fish so
- basically everyone reverted to subsistence based
- 13 fishing and sharing within the community and their
- families so other than restrictions on being able
- to sell and market their fish, there was basically
- only subsistent fishing going on in our area.
- 17 That's all I have for Guam.
- MR. SOLIAI: Thank you, Mr. Duenas.
- We'll move on to Hawaii.
- MR. WATAMURA: Ed Watamura, Vice Chair
- from Hawaii. Like they were saying, Hawaii has
- also suffered because the big driver for our

- economy and fishing is tourism and just to give
- you an idea, last year at the same the daily
- arrival of visitors was 30,000 per day. Yesterday
- 4 there were 256 so that dramatic decrease gives you
- 5 kind of an idea of where were at. So, the demand
- for fish is way down. Restaurant closures and
- 7 lack of tourism has really affected the price
- 8 point for fish and it's made it very difficult for
- 9 commercial fisherman. Out of 145 active long
- liners, only 100 of them are fishing. The
- dockside landings have declined by 80 percent.
- 12 The amount of fish, the daily average has dropped
- like 70 percent historically.
- So, as you can see, the demand is very
- low and the price is very low and the fishery is
- suffering. The charter boat fishing industry has
- also been shut down. They are required to have a
- permit and their permits were revoked and until
- it's reinstated by the governor, it's 100 percent
- shut down. The non-commercial sector has been
- 21 trying to take the place of the shut down so the
- fisherman have joined in on a Facebook page called

- 1 Hawaii's Fisherman Feeding Families and the
- 2 non-commercial fisherman are encouraged to take
- pictures of their catch and say how many families
- 4 they've been feeding so April 15 to May 6, it was
- reported that more than 3,000 pounds of fish were
- 6 caught and feeding an estimated 7,000 people.
- 7 The fishing tourism industry is also
- 8 shut down because that's basically based on a lot
- 9 of tourism also. It's a multimillion-dollar
- industry for our economy. So, things are pretty
- grim and we're looking forward to more things
- reopening. As you know, our case count is super
- low. It's been pretty close to zero for the past
- week or so. So, hopefully we will see more things
- opening up. Thank you.
- MR. SOLIAI: Thank you, Ed. For
- American Samoa, I'm happy to say that the U.S.
- Soil that the (inaudible) positive team basis and
- we'll keep that way. As far as the economy is
- concerned, we do solid business hours and we never
- had any flights into the island except for once
- weekly charter flight so the fear is if we open up

- the flights then somebody is going to bring the
- disease to the island so they keep extending it
- for 30 days and right now they're looking at an
- 4 extension to June 30.
- 5 The government has also reduced their
- 6 working hours for all businesses. Restaurants,
- night clubs, bars are all pretty much operating on
- 8 a skeleton crew, if they open at all. Some of the
- 9 restaurants are only allowed 10 customers at a
- time so that's almost not worth to open up, you
- 11 know, for 10 people.
- 12 As far as the fisheries are concerned,
- our fundamental marine and wildlife resources
- reduced their government hours so, obviously, it
- impacts the department's ability to collect data.
- And, you know, there is an issue currently with,
- you know, bottom fish data collection and it was
- determined to be overfished, experiencing
- overfishing, and that's a great concern for the
- (inaudible), especially the fishermen. The
- general consensus is that, you know, the real
- 22 problem is the lack of data.

- 1 As far as the fisherman are concerned, 2 the reduced business hours have obviously impacted 3 their ability to deliver the collection of their 4 fish. Fortunately, the canneries (inaudible) has been designated as an essential employer, so it's 5 going full operation, operating at least in 6 7 460-minute increments (phonetic) during this 8 pandemic per day. 9 Some of the factors that impact the 10 supply chain due to, you know, the cancellation of 11 the flights impacts the vessel's ability to 12 (inaudible), so some of the long liners are tied 13 up (inaudible). But I do want to use this time to 14 thank (inaudible) and the Feds for fishing 15 emergency rulemaking to allow, you know, the fishing fleet to go out without observers. During 16 17 this COVID-19, we know that section expires on the 18 31st, but I know that there's been discussion 19 about extending that, so thank you for all the 20 hard work that you do. 21 So, this cannery is very important
- 22 because with the impact on the food supply chain

- in the production facilities in the U.S.,
- including protein (inaudible) important, not only
- 3 to American Samoa's (inaudible), but also to the
- 4 U.S. food supply chain. So we look forward to
- 5 continuing with (inaudible) fishing during the
- 6 COVID-19 period. Kitty, did you have anything to
- 7 add?
- I take that as a no. Thank you to all
- <sup>9</sup> the councils for the update. We'll move on to the
- next item on our agenda, which is the CARES Act
- 11 \$300 million stimulus package for fishery and
- 12 aquaculture. Kelly.
- MS. DENIT: Yes. Thank you, Mr. Chair.
- Good afternoon and good morning, everyone. I'm
- going to step you through three main components of
- the CARES Act. I think everyone is aware that the
- 17 CARES Act included 300 million in assistance for
- 18 fisheries and we've been working as quickly as
- possible to get that funding out. We were able to
- announce the allocation of those funds just a
- couple weeks ago so I'm going to step you guys
- through how we did the allocation, some of the

- eligibility, and then process and then happy to
- answer any questions that folks have.
- So, first, like I mentioned, our
- 4 overriding goal was to get the funds out as
- <sup>5</sup> quickly as possible. We used a proportional
- 6 allocation across all of the coastal states,
- 7 Tribes, and territories and we were really focused
- 8 on using readily available total annual revenue
- <sup>9</sup> information from the commercial, charter, marine
- fish and shellfish aquaculture, the seafood supply
- chain including processors and dealers for each
- state, Tribe, and territory. And we also took
- subsistence and cultural fisheries into account as
- part of that.
- 15 As you guys know, fisheries can
- 16 fluctuate from year-to-year so we used multi-year
- averages to estimate revenue wherever possible.
- 18 For the most part, we were able to use five year
- revenue averages for the commercial fish revenues
- as well as available multi-year averages for
- 21 aquaculture revenue where that was incorporated in
- 22 commercial revenue.

- In addition, we did an adjustment to
- that average annual revenue, which is a tongue
- 3 twister. For Alaska, the Northeast, and
- 4 Mid-Atlantic states, those were adjusted to
- 5 attribute landings in those regions to vessel
- 6 owners state of residence and we applied a similar
- adjustment to at sea processors on the West Coast.
- 8 Other fisheries on the West Coast and
- 9 the Pacific Islands and Southeast and Gulf, we did
- not do that home porting adjustment because we did
- 11 not have readily available data to allow us to do
- that and it also represents a smaller proportion
- of the total revenue, and would not impact the
- 14 allocation substantially.
- The seafood sector revenues were
- 16 calculated using our IMPLAN model again using
- multi-year averages. The IMPLAN model is our input
- output model that is used in a lot of our economic
- analysis. Some of you are probably familiar with
- it. It did include both first line and second
- line processors as part of that.
- For the for hire, we used the five-year

- average from the for hire angler trip expenditure
- survey and as I mentioned, we used a multiplier to
- 3 account for subsistence and cultural aspects of
- 4 different fisheries.
- 5 There were some exceptions to the
- 6 multi-year average, but, as I mentioned, for the
- most part, we were able to use five-year averages
- 8 across the board from the data streams. We also
- 9 established a minimum and maximum amount for the
- allocations including 1 million and 50 million
- 11 respectively.
- In terms of eligibility, we pulled this
- directly from the CARES Act, which you all likely
- have seen at this point. So, commercial fishing
- businesses, charter/for hire businesses, qualified
- aquaculture operations, as well as processors, the
- 17 Tribes, we were focused on marine aspects and so,
- 18 fresh water, Great Lakes operations and Tribes
- were not included.
- Other fish related businesses, there was
- some flexibility there for states to make
- determinations around what they want to include

- 1 within that fish related businesses. We did draw 2 the line at a certain point, which is really 3 restaurants and retailers to not be included. 4 And, of course, there are the two main 5 stipulations in the CARES Act. There has to be an incurred 35 percent loss as compared to previous 6
- 7 five-year average or any negative impacts to
- 8 subsistence, cultural, or ceremonial fisheries.
- So, for that revenue loss, determination of
- 10 qualified (inaudible), territory, or tribe to
- 11 articulate how they're going to determine that and
- 12 how they're going to document it. They do not
- 13 have to use annual comparisons and we've gotten a
- 14 lot of questions so I'll go ahead and speak to the
- 15 fact that the fishery does not have to have
- 16 already occurred. Some states we are hearing are
- likely to potentially set aside some portion for 17
- 18 the allocations for those fisheries who might be
- 19 starting right now, but which they expect will
- 20 have a negative impact from COVID and once those
- 21 fisheries pass that time period, they will be able
- 22 to demonstrate that they've had this loss incurred

- and be eligible for funding or assistance. But
- that's up to each state to determine and the key
- there is that the loss has actually occurred so
- 4 the states cannot use projections as part of those
- <sup>5</sup> determinations.
- So, with that, I'll hit on the process.
- <sup>7</sup> So, we are working on awards to the Atlantic
- 8 States, Gulf States, and Pacific States Marine
- 9 Fisheries Commissions as well as U.S. V.I. and
- 10 Puerto Rico. Each of those commissions will work
- with the state, territory, or Tribes to develop
- the spend plan for the groups in those specific
- commissions. And the spend plan is where the
- specificity on how that 35 percent loss or the
- subsistence cultural impact will be articulated by
- those specific groups. It's also where the state
- or Tribe or territory were explained, how you're
- going to verify the loss, and, of course, spend
- plans can include projects other than direct
- payments if there is tie to COVID. So, once those
- spend plans are developed and approved by us, then
- the commissions will be in the position to process

1 payments to individuals. There is also the 2 flexibility for a state or territory or Tribe to 3 choose to process the payments themselves, but we 4 are anticipating for the most part that the commissions will be the ones to process payments. 5 6 There's a few more points and then I'll 7 be happy to answer questions. So, timelines, lots 8 of questions on timelines. The timelines are going to vary by state depending on the 10 development of their spend plan. Many states are using some sort of public engagement to develop 11 12 their spend plan, which is going to take a little 13 bit more time. The spend plans will then be 14 submitted to the commissions for review. We do 15 expect that review to be quick and we will be 16 moving those reviews as fast as possible. I would highlight the language in the CARES Act that 17 18 refers to the rolling basis. So, as states are 19 completing their spend plans and those are being 20 submitted, we will be able to review those and then move forward. So, for example, the State of 21 22 Georgia does not have to wait for the State of

- 1 North Carolina or the State of South Carolina to
- submit their spend plans in order for those
- 3 reviews to happen and assistance to start getting
- 4 out the door.
- In addition, again, this is another
- 6 couple questions that we received. Yes, folks are
- 9 eligible to participate in other assistance
- programs such as SBA loans or the Payment
- 9 Protection Plan and still apply for assistance
- under the CARES Act. The key point here is that
- they cannot make themselves more than whole so all
- of those streams together cannot put them above
- their average revenue from previous years in terms
- of the assistance received.
- And I'll just close by saying we're
- expecting, of course, a substantial level of
- oversight in our execution of these funds through
- the grants and that will flow down to the states
- and territories so there will be reporting
- requirements and other things as part of that.
- So, Mr. Chair, I'll stop there and would be happy
- to answer any questions.

- MR. SOLIAI: Thank you, Kelly. We'll
- open it up for questions and we'll go in the same
- order that we went through earlier. We'll start
- 4 with North Pacific.
- MR. WITHERELL: Thank you, Mr. Chair.
- Davie Witherell here. I have a question. I'm
- <sup>7</sup> interested in rationale for having the 50 million
- 8 dollar cap. It seems kind of arbitrary. It's
- 9 like my teacher is grading on a curve and even
- though I got 100, the highest grade in the class
- is going to be a C. Why the 50 million dollar
- 12 cap?
- MS. DENIT: Sure, Dave. So, I can take
- a stab at that and then Chris and Paul, please
- feel free to jump in. I think, as we all know,
- that the 300 million is not very much in
- comparison to the overall losses that we are
- expecting that have experienced across all of the
- different sectors that are encompassed by the
- 20 CARES Act and so, we were looking to try and find
- 21 an appropriate level to set to allow us to provide
- 22 assistance to as many folks in the best way

- possible taking into account the information that
- we had here, in particular the revenue
- information. So, Paul or Chris, if you guys would
- 4 like to add to that.
- MR. OLIVER: Well, yeah, I'll add to
- 6 that, Kelly. This is Chris. Hi, Dave. You know,
- part of it was the realization of the
- imperfection, for lack of a better word, the
- 9 imperfection of the revenue, of course, that we
- took and the realization that under that approach,
- it still doesn't take into account whether, in
- 12 fact, certain fisheries actually meet the 35
- percent loss threshold. And when we looked at
- some initial -- just in terms of equity and
- looking at, you know, some of our initial numbers
- before we get home port adjustments would have
- given the vast majority of the money to two states
- and we not feel given the imperfection of the
- revenue approach and the fact that some of those
- fisheries may not in fact meet the 35 percent loss
- threshold, that some buffering made sense. And
- when we redid the numbers actually with the home

- porting adjustment, as it turns out, the cap was
- almost irrelevant. There were only two states
- 3 that would have exceeded the cap and only by a
- 4 very slight amount. So, it ended up not being a
- big factor in terms of how it affected the money.
- 6 We felt the logic in spreading just in terms of
- quity across all the different states recognizing
- 8 the fact that the revenue approach, although it
- 9 was the most expeditious that we had, it wasn't
- going to be perfect. So, we felt some type of
- smoothing factor was appropriate.
- MR. SOLIAI: All right. Thank you,
- 13 Chris. We'll move on to Pacific Council.
- MR. TRACY: Thanks. I don't have any
- questions. Bill, Marc, Brian?
- MR. GORELNIK: This is Marc. I've got a
- question. Can you hear me.
- MR. TRACY: Yes.
- MR. GORELNIK: Okay, great. My question
- has to do with a category of other fishing related
- businesses in the CARES Act and first, you know, I
- 22 know from looking at the Fishery Economics Report

- that a large fraction of the fishery economics, at
- least in the State of California, have to do with
- handling imports, and so I'm wondering and my
- first question is, is the funding limited to the
- fishing related businesses that are concerned with
- 6 domestic seafood production or does it also
- 7 encompass those that deal with imported seafood?
- 8 And I have a second question.
- 9 MS. DENIT: Hey Marc. Great question.
- 10 Thank you. This is Kelly. Yes, seafood
- businesses that are processing both domestic
- product as well as product that they have imported
- are eligible under the CARES Act.
- MR. GORELNIK: Okay. Great. And then
- my second question has to do also under the
- category of other fishing related businesses. I
- heard you say that this expressly does not extend
- to retailers, rather to restaurants and retailers,
- but I think that that was seafood retailers, not
- retailers generally, right or was it retailers
- 21 generally?
- MS. DENIT: I'm not tracking what you

- mean. What's the different retailer that you're
- <sup>2</sup> talking about.
- MR. GORELNIK: Well, I thought when you
- 4 talked limitations on CARES Act funding you
- mentioned that it was expressly not extending to
- for restaurants, which I understood, and then I
- thought I heard you say also would not extend to
- 8 retailers. Did I hear that correctly?
- 9 MS. DENIT: Yes.
- MR. GORELNIK: Okay. So, the reason I
- 11 asked is that, at least within the recreational
- 12 fishery, one of the largest portions of the
- economics of that part of the industry relates to
- tackle stores and retailers and I had been led to
- believe that that sector would be entitled to seek
- funding under the CARES Act and I thought the
- 17 CARES Act only limited relief to seafood
- retailers, not retailers generally. And this
- becomes a particular problem at least in the State
- of California because the State of California is
- 21 not considering that sector.
- MS. DENIT: No. That's correct, Marc.

- 1 Seafood retailer is not included. Bait and tackle
- operators are eligible and it's up to the state to
- 3 determine.
- 4 MR. GORELNIK: Okay. So, Congress
- 5 provided that that funding could go there, but
- 6 states can decide for themselves whether they want
- <sup>7</sup> to provide that funding. Is that right?
- MS. DENIT: Correct.
- 9 MR. GORELNIK: All right. Thank you.
- MS. DENIT: Sure.
- MR. SOLIAI: All right. Move on to the
- 12 Caribbean.
- MR. ROLON: Yes, can you repeat who is
- qoing to distribute the funding in the U.S.V.I.
- And Puerto Rico? It's a question that fisherman
- are asking.
- MS. DENIT: Sure, Miguel. Happy too. I
- believe in Puerto Rico it's going to be the
- Department of agriculture. In the U.S.V.I., I
- think it's the Fisheries Agency, but I'll double
- 21 check and send you an e-mail with that
- 22 information.

- MR. ROLON: Thank you very much.
- MR. HANKE: Can you hear me now? Hello?
- MR. SOLIAI: Yes, go ahead.
- 4 MR. HANKE: I finally was able to
- 5 connect. This is Marcos Hanke. I'm sorry for the
- 6 delay. I had some trouble with my audio. In
- terms of Puerto Rico, the Department of
- 8 Agriculture doesn't have anything to do with the
- 9 charter industry. I want to also highlight that
- and to know how it's going to fix or address the
- 11 charters during this period.
- MS. DENIT: Yes, Marcos. The charter
- industries explicitly highlighted in the CARES Act
- 14 as eligible and we've communicated that with
- Puerto Rico, but we'll make sure to follow-up and
- highlight that and I'll get the points of contact
- to Miguel so that you have the right folks to get
- in touch with in Puerto Rico.
- MR. HANKE: Thank you very much.
- MR. SOLIAI: All right. Thank you.
- We'll move on to the Gulf Council.
- DR. FRASER: Yes, this is Tom Fraser

- and, Kelly, I thought you did a really nice job
- with the overview, but just trying to think, you
- know, we have a number of questions and trying to
- figure out where we would direct people to a
- 5 synopsis I guess of the overview or the process
- and some of those details and I guess think about
- putting together, like, an FAQ sheet or something
- 8 like that.
- 9 MS. DENIT: Yeah, Tom. Thanks. Great
- question. We do have an FAQ actually up on our
- website right now that lays out the process that I
- described in terms of the allocations. It also
- answers many questions around the process moving
- forward and it has a breakdown by state of the
- revenues by proportion so there's quite a bit of
- information on our website and I can certainly
- share that link with the council EDs to share with
- you all if that would be helpful for those.
- DR. FRASER: Yes, that would be really
- helpful for us. Thank you.
- MR. SOLIAI: All right. We'll move on
- to the South Atlantic.

- MR. CARMICHAEL: No questions. Thank
- you, Kelly.
- MS. DENIT: Thank you, John.
- 4 MR. SOLIAI: Mid-Atlantic.
- 5 MR. MOORE: Thank you, Mr. Chair.
- 6 Kelly, I have a couple of questions for you.
- We've been getting a lot of questions about the
- 8 actual allocations and I think, you know, I've
- been able to explain it relative well, but there
- seems to be a disconnect between the allocations
- and revenues and I explained that there's other
- revenues associated with those allocations, right?
- So, that's one thing.
- 14 The other question that I got that I can
- answer is why a state like Pennsylvania would get
- money. My answer is that well they're so poor
- that there's a minimal amount that went out, but
- as Pennsylvania indicated that in fact, they're
- going to spend that money?
- MS. DENIT: Yes, Chris, so, you're right
- on the first point. It is beyond just commercial
- sector. It includes the charter, seafood sector,

- and others. So, yes, that's why you can't just
- look at commercial revenue to get the allocations.
- And, yes, the question about Pennsylvania is by
- far the highest vote getter so far in the CARES
- 5 Act roll out. So, the answer is they actually
- 6 have a seafood processing sector and that was what
- 7 drove their allocation was processing that occurs
- 8 within state and so, that was how proportionally
- 9 that fell out in terms of their allocation that it
- is driven exclusively by a seafood industry.
- MR. MOORE: All right. Thank you. I
- had one quick one too. Once the state gets the
- money, how long do they have to spend it?
- MR. DENIT: Great question, Chris. So,
- the CARES Act specifies that funds have to be
- expended by September of 2021, but we obviously
- are expecting that funds will be expended far in
- advance of that. So, there is no other deadline
- in terms of specifically getting the funds out.
- We do have a checkpoint specifically at the end of
- 21 August in our grant award condition with the
- commissions to help make sure everybody is moving

- as quickly as possible in particular in developing
- their spend plans because we know that the need is
- right now and we want to get the funds out as
- 4 quickly as we can.
- 5 MR. MOORE: Thank you.
- 6 MS. DENIT: Yes.
- 7 MR. LUISI: Mr. Chairman, this is Mike
- 8 Luisi and hey, Kelly, how are you? Just a quick
- 9 question and we can follow-up certainly
- afterwards. Working for the State of Maryland,
- 11 I've already had three calls today on the CARES
- 12 Act so this is a little overkill. But one of the
- questions that are coming out of the states,
- specifically in our region, has to do with the
- dealer data or the federally permitted dealers and
- the state permitted dealers and were both dealers
- or both processing facilities, would they have
- both been incorporated into the allocation formula
- or were you only using federally permitted dealers
- for that information or federal processors.
- MS. DENIT: I am about 90 percent sure
- that we included both federal and state, but I

- will follow-up and get you to that.
- MR. LUISI: Very helpful. Thank you
- yery much. That's all I have, Mr. Chairman.
- 4 MR. SOLIAI: Thank you. Moving on to
- <sup>5</sup> New England.
- 6 MR. NIES: Thank you, Mr. Chairman.
- 7 This is Tom Nies. Hi, Kelly, how are you? I have
- a perhaps an easy question. I've got a couple of
- 9 questions from state directors wondering where the
- aquaculture data came from. I'm not familiar with
- the details of data collection for aquaculture,
- but some of the states are concerned that it's not
- really well organized and they are a little
- unclear about where that came from. And then I've
- got a follow-up question as well.
- MS. DENIT: All right. Yes.
- 17 Aquaculture. I should have brushed up on that
- Q&A. Oh, Tom. So, I know we answered a specific
- question for Rhode Island that we had included the
- aquaculture data that they were interested in and
- I will need to -- yeah, we used all the available
- sources of data that we had. It's the short

- 1 version for aquaculture and that was what was
- incorporated. So, we worked with our --
- MR. NIES: Did we lose Kelly? Kelly,
- <sup>4</sup> are you still with us.
- MS. DENIT: Yes, hi. That was not on
- 6 purpose. No offense, Tom. My wi-fi messed up
- <sup>7</sup> here at the house. All of a sudden everybody went
- 8 to yellow triangles and I was like whoa. We used
- 9 all available sources that we had of aquaculture,
- 10 Tom.
- MR. NIES: Thank you. And then a
- follow-up and you may have answered this already.
- 13 Is the information on the web page that you
- referred, does it give the breakdown by state from
- how much the revenues were from each sector?
- MS. DENIT: Yes, it gives the
- proportion, correct.
- MR. NIES: Thank you.
- MS. DENIT: Yes.
- MR. SOLIAI: All right. We'll move on
- to West Pac. Any questions from the Western
- 22 Pacific?

- MR. GOURLEY: Yes, Chairman. I have
- 2 some questions.
- MR. SOLIAI: Go ahead, Mr. Gourley.
- 4 MR. GOURLEY: Yes, hi, Kelly. I've got
- 5 some should be easy questions. Can non-U.S.
- 6 Citizens prevail of this money?
- MS. DENIT: I believe the answer to that
- is no. I'm not sure that that one has come up
- <sup>9</sup> yet.
- MR. GOURLEY: We have businesses that
- have non-U.S. Citizen employees and we've also
- got fisherman that are non- U.S. Citizens and this
- is kind of going to be a big issue for us in the
- 14 CNMI so that question kind of pops up immediately
- when we're talking among ourselves.
- 16 Kind of along with that our, let's see
- if the correct political term, undocumented
- aliens, are they eligible for the CARES Act?
- MS. DENIT: I'm pretty sure the answer
- one is no.
- MR. GOURLEY: I would agree, but I had
- $^{22}$  to ask it.

- MR. SOLIAI: Not that there are any
- <sup>2</sup> undocumented aliens.
- MR. GOURLEY: Not that I know of, but I
- just wanted to, you know, kind of clear the air.
- 5 Kelly, I've got another one. We don't have a lot
- of documented data for our fisherman. It's kind
- of sparse. Can we have applicants sign a sworn
- 8 statement saying that they made so much money and
- 9 that they incurred a 35 percent loss? Is that
- something that would be acceptable to NMFS in the
- 11 spend plan?
- MS. DENIT: Yes, it is. Yes, we are
- aware of data gaps that they just in certain
- 14 fisheries so, yes, signed affidavits articulating
- fisheries they were in and the loss of revenue,
- what was the level of loss can be used, yes.
- MR. GOURLEY: Excellent. Last question.
- We're struggling a little bit to get going so who
- would be our best POC to get us going on
- development of the spend plan from the CNMI for
- 21 this area?
- MS. DENIT: Yes, it's going to be Randy

- 1 Fisher and Pam Kahunt (phonetic) at Pacific States
- 2 Commission, but we'll follow-up with them to make
- 3 sure that they are reaching out to you guys.
- 4 MR. GOURLEY: Randy Fisher and Pat --
- MS. DENIT: Pam. I'll send you the
- information. I'll get you the e-mails.
- 7 MR. GOURLEY: Fantastic. Thank you very
- 8 much. I appreciate it. That's all the questions
- <sup>9</sup> I have right now.
- MR. SOLIAI: Anybody have any other
- questions? I have a question for Kelly. I have
- 12 actually two questions. How are you going to
- avoid the double dipping?
- MS. DENIT: John, yes, there we go,
- thank you. Sorry, go ahead or Mr. Chair.
- MR. SOLIAI: How are you going to avoid
- double dipping for those industries that may have
- gotten loans and you can talk a little bit about
- how much the possible issues with the
- administrative costs?
- MS. DENIT: Sure. So, on the first
- question, in terms of double dipping, most likely

1 we are expecting that many of the states and 2 territories and tribes are going to use affidavits 3 asking people to confirm that they are not making 4 themselves more than whole with all of the 5 assistance that they are getting. It's possible 6 that some states will require additional 7 documentation to verify that information, but that 8 will be up to each state and territory to 9 determine exactly what that's going to look like. 10 In terms of the administrative costs, at this point, as you all might anticipate, we're 11 12 trying to minimize those as much as possible plus 13 there was a small assessment taken by the agency 14 to support the processing of the grants. Each of 15 the respective commissions is also likely taking a small proportion of the admin in order to process 16 activities and all of the necessary actions in 17 18 support of getting the funding out, but, again, 19 we're expecting that to be minimal. And the 20 states and territories do have the option to use some of the funding that's coming to them to help 21

them in the development of their spend plan in the

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- execution of funds if they choose to execute the
- payments themselves. But, again, we're expecting
- <sup>3</sup> everyone is going to be trying to take as little
- 4 as possible. The CARES Act allows up to 2 percent
- for admin costs, which would be, you know, \$6
- 6 million and we have zero expectation it will be
- anywhere remotely close to that.
- MR. SOLIAI: Is that your percent across
- <sup>9</sup> the board for all the councils or does that vary
- per assessment?
- MS. DENIT: That's just what's
- established in the CARES Act that we could take as
- much as 2 percent. No one is taking anywhere
- 14 close to that.
- MR. SOLIAI: Okay, great. All right.
- 16 Thank you.
- MS. DENIT: Thank you, Mr. Chair.
- MR. SOLIAI: With there being no other
- questions, we'll move on to the updates for the
- minutes. I'll send the floor over to Chris.
- MR. OLIVER: Thank you, Mr. Chairman,
- 22 and I know we're behind schedule so I'll be fairly

brief. I want to talk to talk a little about 1 2 priorities. Priorities at a 30,000 foot level 3 really. Over the past few months, I think our 4 immediate priorities largely have been determined for us. Obviously, trying to figure out a new 5 6 virtual operational mode and minimize attacks to our essential mission activities. Protecting our 8 people, making sure everybody is safe. I think, 9 you know, I don't know how long we're going to be in the operational mode, but we're starting to 10 11 thing more now about how we come out of this in 12 terms of regaining the economics of our fisheries 13 and, you know, supporting a new normal where 14 seafood plays an even bigger role in our economy 15 and I think, you know, the recent role out of the 16 CARES Act funding along with presidential executive order on promoting American seafood 17 18 competitiveness provides us a really good platform 19 to do that. We continue, as we've discussed, to work 20 on our market snapshots had efforts led by Michael 21 22 Eno (phonetic) to help qualify, if not quantify,

- 1 sector-by-sector where the impacts are and help 2 (inaudible) where we can make the connections in 3 the supply chain. So, you know, a call for regulatory reform to maximize our fishing 4 5 opportunities, something the councils have already been working on that speaks to, of course, may 6 7 common sense restrictions on seafood imports 8 dealing with IUU fishing and importantly, establishes a seafood trade taskforce to deal with 10 some of those issues as they relate to our 11 competitiveness and our supply chains and it 12 places NOAA firmly in charge of the aquaculture 13 permitting process. So, I think it really 14 provides us a good basis to begin addressing some 15 of these long-term challenges because I don't 16 think our primary priorities have changed so much 17 as how we're going to accomplish them and have 18 things that you may need to do differently to 19 accomplish them. 20 I just want to say that, you know, priority wise, regaining and restoring and 21
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amplifying the economic value of our fishing and

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- seafood industry remains a top priority obviously
- while maintaining our biological sustainability.
- 3 As we discussed earlier, one of the biggest
- 4 impacts that we've had has been to our science
- 5 mission and our surveys and stock assessments and
- that remains and I don't need to go rehash all the
- 7 reasons. I've been amazed at how we've been able
- 8 to operate at least from a management perspective,
- you know, opening fisheries, closing fisheries,
- tracking quotas from a basic management
- perspective, it's been pretty amazing how well
- we've able to operate and you've been able to
- operative virtually to accomplish that. No major
- eggs have broken there.
- On the survey front, yeah, we've got
- some broken eggs there and, you know, like I said,
- it's because science and particularly our baseline
- survey and assessments are one of my very, very,
- very top priorities and it was particularly
- difficult and depressing for me to have to go on
- 21 and make that decision, but I won't rehash all
- that at the moment. But, you know, I can't

- 1 pretend that everything is going to be operating
- 2 as efficiently and effectively as it did before
- this situation. Obviously, when we have field
- 4 research and lab research, some of those things
- just can't be done the way that we could over the
- 6 video webinar.
- So, as we plan for the rest of this year
- and next year, I think we, you know, want to
- geometric continue with our core mission, but we're also
- going to be looking at some approaches. Our
- 11 fishing industry and seafood industry has taken a
- major hit not just commercially, but many of our
- recreational industries, particular our charter
- 14 fisheries and we want to take an approach as
- tailored to offset that impact and regrow those
- 16 industries.
- Promotion of seafood consumption is one
- approach. We will continued to assess the
- economic impact of communities in the industry and
- prioritize actions that support that. We'll work
- closely with you and state fishery commissions to
- conduct, you know, as best we can our most time

- sensitive and high impact surveys, advance our
- fish priority assessments with the existing that
- we have when can do surveys, and look at new
- 4 technologies in science to augment those surveys.
- 5 And, again, those will always be at the top of my
- 6 priority list and right now we're having to look
- $^{7}$  at ways to augment those due to our inability to
- 8 execute them with both our white ships and in many
- geometric cases, with charter vessels, but I'll speak a
- little bit more on that in just a moment because I
- think there's an opportunity there.
- Support for the seafood supply chain.
- 13 As we open back up, we can help stimulate the
- supply chain by emphasizing dockside selling
- programs. Seafood facility inspections to ensure
- that our product quality and safety and
- marketability are maximized for work on the
- international front to strengthen the global
- competitiveness of the industry by improving
- 20 access to foreign markets, through trade policy
- negotiations, and resolving some of these
- technical barriers to imports and I think going

- back again to mention that the executive order and
- the creation of the seafood trade taskforce, which
- I'm anxious to see get up and running. We'll
- 4 advocate for U.S. seafood consumption promoted to
- 5 the public through various communication
- 6 campaigns. We'll advocate for consumer purchases
- of U.S. seafood by promoting timely and factual
- information on the safety and quality and economic
- 9 importance of U.S. seafood and promote the
- adventurous models that I mentioned earlier such
- 11 as support for fisherman and seafood dealers
- selling directly to the public and in
- collaboration with the states.
- I think we have to look harder at real
- time cost effective case optimizing cost effective
- catch data, continue our efforts in electronic
- monitoring, use artificial intelligence without
- the need to necessarily increase human observance.
- 19 This will provide more timely data with the added
- benefit of opening an additional place for
- 21 fisherman that may have previously been occupied
- by an observer. Minor examples, but collectively

- 1 important.
- I think leveraging, and Cisco talked a
- little bit about this, advanced assessment
- 4 technologies, and other data collection that
- 5 cannot be met with our limited vessel capacity.
- 6 We will continue to support those advanced
- <sup>7</sup> technology. Those unmanned autonomous vehicles,
- 8 cell drones, for example, genetic water sampling.
- 9 Many of those are in their infancy, but hold a lot
- of promise.
- The last point I'd like to make is
- opportunities. You know, I've said, since the
- three years I've been here, I've urged my
- directors and Cisco to look wherever they can at
- opportunities for cooperative research for the
- industry. Part of that builds confidence where
- certain issues maybe don't have confidence in our
- numbers and our stock assessments. We need to get
- some of those fisherman on our boats. We need to
- get some of our people on their fishing boats and
- even though we weren't able to execute some recent
- surveys through charter vessels in lieu of white

- ships that we wanted to, I think we need to really
- <sup>2</sup> reinvigorate our collective efforts both the
- 3 agency and the council looking at these
- 4 cooperative research opportunities in where we can
- use industry platforms to gather some of the
- information that we're unable to gather right now
- 7 with our typical platforms.
- 8 So, I just want to put an underline on
- <sup>9</sup> that and I see there are some of the things that
- we can do to fill the gap. So, I don't want to
- spend a whole lot more time because I know we're
- behind time. I know Paul is going to speak to
- more specifically the seafood executive order and
- so, I'm going to pass it over to Paul to do that
- and I'll be on line listening in as well. If you
- have any quick questions, otherwise I'm going to
- turn it over to Paul.
- MR. DOREMUS: Thank you, Mr. Chairman.
- 19 I'm assuming you all can hear me.
- MR. SOLIAI: We'll just put a call in
- for folks if they have any questions. Paul, would
- you mind taking over on the executive order? Is

- 1 Paul still with us?
- MR. DOREMUS: (inaudible) some basic
- overviews of that and we have (inaudible).
- 4 There's a component that we talked about quite a
- bit to make sure we're operating as efficiently as
- 6 possible on the wild capture front and that
- 7 compliments our focus.
- MR. SOLIAI: We can't hear you.
- 9 MR. DOREMUS: Okay. Coming through
- 10 better?
- MR. SOLIAI: Yes, much better, Paul,
- thank you.
- MR. DOREMUS: It's just getting better
- access to the signal. Thank you for your
- patience. Yes, as I was saying, to go back to the
- kind of core components of the executive order,
- there's elements on improving wild catch output.
- 18 There's a strong element on IUU, which compliments
- work that we've been doing for some time. It kind
- of puts additional emphasis on collaboration
- 21 across agencies. We have additional complimentary
- work around implementing the Maritime Safe Act

- 1 that the EO lined up very nicely with. And then, 2 of course, there are sections in the executive 3 order to reduce barriers to aquaculture, improve 4 regulatory efficiency generally. There's direction to lay out aquaculture opportunity areas 5 6 and to use our relatively new siting tools to help work towards defining aquaculture opportunity 8 areas that have minimal use conflicts with other users so we expect a high degree, a very collaborative process in sort of mapping out 10 11 potential areas for aquaculture that make sense 12 given the aquaculture requirements, but also given 13 other user requirements in those domains. 14 the sort of principle of focus to try to get to 15 areas where we can do the upfront siting and EIS work and reduce barriers to permit seeking 16 17 activity by folks whether in coastal or in federal 18 waters who would like to operate in any type of 19 seafood farming operation. 20 And lastly, and also of great interest,
- is the initiation of a multi-agency seafood trade taskforce that is designed to focus more

- 1 comprehensively than has been done to date on
- trade related interests for the seafood sector as
- a whole. It relates very heavily to export market
- 4 promotion, knocking back technical barriers to
- 5 trade, and dealing more holistically with the
- 6 seafood industry's trade related international
- 7 competitiveness needs at the highest level of
- government. So, those are the major components of
- 9 the EO and I'll leave it at that.
- MR. SOLIAI: All right. Thank you,
- 11 Paul. We'll open it up for questions or comments.
- 12 Northern Pacific.
- MR. TWEIT: Thank you. Mr. Doremus, I
- have a question. Actually, I have a couple
- questions about this. Specifically, on the list
- of actions that the council is supposed to NMFS
- relative to reducing the burdens on domestic
- 18 fisheries and increase production within
- sustainable fisheries, do we interpret that "and"
- as both criteria need to be met or is it an "or"
- so either criteria need to be met?
- MR. RAUCH: This is Sam Rauch. I think

- we would interpret as an "or." We leave it open
- to any recommendations by the councils, looking at
- 3 the particular needs of the industry and, you
- 4 know, even if you go back to some of the earlier
- <sup>5</sup> efforts by this administration, I would not think
- 6 that the councils are particular limited in the
- <sup>7</sup> things that they could recommend.
- MR. OLIVER: This is Chris. I tend to
- 9 agree. I think we want to look at it as not
- giving you the greatest flexibility you can the
- way I look at it.
- MR. TWEIT: So, just to follow-up. We
- are to interpret that request very broadly and
- things like increased production doesn't
- necessarily limit it to increase the number of
- 16 fish that are harvested. It might be increase say
- the value of the fishery or promotion of different
- products by processors and are we also limited on
- just the types of actions that the council and
- NMFS can take or do we think about promotion
- seafood in a broader fashion?
- MR. RAUCH: So, this is Sam. I think if

- you have ideas that beyond your particular of
- jurisdiction, we certainly would be willing to
- 3 hear from them and it likely would exceed our
- 4 ability to respond, but, you know, there is the
- White House task force, I don't have it right here
- in front of me, that was going to look at all the
- <sup>7</sup> things that the council put forward because we
- 8 don't think government is actually going to do
- them or have the ability to do them, but if the
- 10 councils have ideas about things we can do, we
- will listen to them and look at them even if it is
- 12 not a Magnuson Act related activity.
- 13 And your first point, there are many
- things the council has done that has not increased
- the production of the amount of fish harvested,
- but increased the value of the such vendor rights
- for fishing, it allows people to bring fish to
- markets at their own choosing increases a lot of
- $^{19}$  the value without increasing the harvest. So, I
- think the councils are particularly well suited to
- 21 provide opinions if you think that those actions
- 22 are available in the present circumstance, we

1 certainly are open to hear about it. Thank you. 2 Okay. Thank you for the MR. SOLIAI: 3 question Northern Pacific. Pacific Council? 4 MR. TRACY: Yeah, thanks. Yeah, maybe 5 just one statement, one question. So, what I 6 heard from Sam and Chris I would agree. I think a 7 lot of what's in the executive order is kind of 8 what the council does. We do a lot of things to 9 get more fish out of the water and provide more efficient harvesting methods so the profitability 10 11 of the industry has increased. More opportunity 12 for recreational fisherman. So, that's a lot of 13 what we do anyway. Yeah, I think again one of our 14 big concerns is right now we are finding ourselves 15 limited in our ability to do that just because of 16 the format of the meetings being webinars and as 17 you see, it's easy to get behind in a webinar 18 because we don't move along as efficiently. 19 so, I guess we need to respond with some plans as 20 to what we're going to do and the timelines for 21 implementing some of these actions that we're 22 recommending. It's going to be more difficult for

- us to do that given the situation that we're in
- 2 right now so I don't know if NMFS had any thoughts
- about, you know, really it's kind of how the
- 4 council is going to improve their efficiency
- given, you know, the challenges we're facing with
- 6 the COVID situation right now in terms of just,
- you know, doing the sorts of things that the
- 8 executive order calls for. I don't know if that's
- g a question or statement, but if you have any
- response to it, I'd be happy to hear it.
- MR. RAUCH: This is Sam. I mean, I
- think we have tried to work with you and general
- council to make sure that you can do all the
- business that you need to do virtually. We can't
- solve the largest societal dynamics that are going
- on, but we can do the best we can. We recognize
- that you can't do everything. Things are limited.
- 18 I do take some solace in the fact that what the
- executive order is asking you to do is what you
- normally do anyway. I mean, much of the council's
- 21 actions are looking at ways to improve the
- efficiencies of the fisheries to while your

- 1 maintaining sustainability to get as much economic
- value out of fisheries as you can. And so,
- there's just some prioritization on that. What
- 4 the President has asked you, what, two weeks ago
- is not all that different than we asked you two
- 6 years ago or last year.
- So, we are open. If there are things we
- 8 can do to help you either in technology or from
- 9 sort of the legal how to vote kind of thing, I
- think we're very open to try to fix issues that
- may arise. We can't solve the broader problem,
- but I think we want to do what we can to make it
- as easy as possible for the council to act if we
- 14 can.
- MR. TRACY: That's all I have.
- MR. SOLIAI: All right. Thank you,
- 17 Chuck. Moving on to the Caribbean council.
- Miguel.
- MR. ROLON: I've been trying my Chair if
- he wants to say something, but we are okay.
- MR. SOLIAI: Okay. If not, we'll move
- on to the Gulf Council.

- 5/27/2020 NOAA Council Coordination Committee Meeting Day 1 1 Thank you, Mr. MS. SIMMONS: Yes. 2 Chairman. Could you all shed any light on Section 3 7 regarding the aquaculture opportunity areas. 4 talks about consultation with Regional Management 5 Councils. Would that be based on permits that are 6 currently submitted to the Army Core and EPA for offshore aguaculture activities? Do you have a 8 good idea what the means exactly and how the 9 councils might fit into that process? 10 MR. DOREMUS: If the question is around
  - 11 the existing permits that are underway 12 particularly the Velella Epsilon project --
  - 13 And Mana Farms as well. MS. SIMMONS:
  - 14 MR. DOREMUS: And Mana as well.
  - 15 Unfortunately, that's a little bit of a technical 16 I guess you would say there isn't a matter. 17 grandfather clause in the executive order as it's 18 written, but we have consulted with the other 19 agencies, with Army Corps, with EPA, and we have 20 all understood that the intent of this order is certainly to not have any applications slow down. 21

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- 1 I'm not sure about the permit status of Mana. I
- 2 know that there is certainly intent there, but we
- will keep our existing relationship with the
- 4 current processes that are underway in terms of
- 5 the distribution of responsibilities for the
- 6 different agencies involved. So, we'll stay on
- <sup>7</sup> that same path is essentially the bottom line
- 8 there.
- 9 MS. SIMMONS: Okay. Sorry. Can I have
- a follow-up?
- MR. DOREMUS: Of course.
- MS. SIMMONS: So, this would be for a
- new project, but I guess what I'm asking if this
- involves the council we're talking about areas for
- siting and it includes a lot of agencies, but also
- includes and it says within one year we will
- identify these geographic areas for siting these
- 18 facilities. Have you all had any thought about
- how that process might work? Let's say you have
- two current projects going on that are not in the
- sited areas that this group comes up with. Do you
- have some insight on how we're going to move

- forward with fulfilling this requirement in two years?
- MR. DOREMUS: We're mapping that out now
- 4 in terms of what the complicated process would
- 5 look like. There's no requirement that any
- 6 current or new aquaculture permits be in those
- opportunity areas. The expectation is that it
- 8 would certainly facilitate permitting in those
- 9 areas and make it easier, more accessible, lower
- 10 cost, faster, but it is not by definition
- restricted to those areas. So, we'll be trying to
- 12 figure out essentially where to start and how to
- do this sequencing of regions over time. There
- will be some consultation. We're aware of the
- industry interest in some areas and are trying to
- base our decisions about where we start based on
- where we are most likely to see follow on
- permitting actions relatively readily. So, that's
- our first step is just looking at where the
- interest is. We're mapping out what the process
- would look like in terms of general principles
- that we would like to see with the consultation

- 1 process in any region and that get more regionally
- 2 specific as we get a more detailed understanding
- of what the progression of regions will look like,
- we'll be able to lay that in. So, we're just in
- 5 the early phases of mapping all that out. The EO
- 6 certainly gives us direction for this to be a
- highly collaborative process. That's how we
- 8 operate intrinsically. So, we'll take that
- 9 forward and look forward to working with you and
- others in fashioning a region-by-region approach
- to the appropriate ways to think through and
- understand and balance of different views and
- interests about where the opportunity zones could
- be best located.
- MS. SIMMONS: Okay. Thank you.
- MR. DOREMUS: Thank you, Carrie.
- MR. SOLIAI: Thank you. Moving on to
- the South Atlantic.
- MR. CARMICHAEL: Yeah, we don't have any
- specific questions. We do recognize that, you
- know, with the COVID has been pointed out, as
- 22 Chuck kind of noted, it is a bit of a challenge

- after federal register is sent for our June
- meeting so we'll be looking at probably one
- meeting to actually be able to sit down and talk
- 4 about this to make the deadline of early November
- so we'll just have to set time to figure out what
- 6 we can do with that. It will be a stretch, but we
- have some thoughts in mind for getting through it.
- MR. SOLIAI: Thank you, John.
- 9 Mid-Atlantic questions.
- MR. MOORE: I don't have any questions.
- MR. LUISI: Nothing for me. Thank you,
- 12 Mr. Chair.
- MR. SOLIAI: Moving on to New England.
- DR. QUINN: Thank you, Mr. Chair. I
- have one question and I think my Vice Chair may
- have a question as well. In the executive order,
- 17 I think it says that we should make suggestions
- 18 for changes to orders, guidance, documents, or
- other similar agency documents in addition to
- regulations and the letter we got from Mr. Oliver
- talks about what will happen with regulatory
- suggestions that get put on the regulatory agenda

- whatever that is called. So, I'm curious how any
- 2 suggestions for changes in policies or guidance
- are going to be handled by the agency, where that
- list is going to be kept, and how we're going to
- 5 know how those are being addressed.
- 6 MR. RAUCH: Yeah, this is Sam. Policies
- and quidance or not on the same level of massive
- 8 significance or of binding natures regulations.
- 9 We do keep a Policy Directive System, which I
- think is later on the agenda. If the councils
- have a particular request to deal with it, we
- certainly will follow-up with that council and let
- you know how we respond to your request if it is
- our policy or guidance that you are referring to.
- 15 If it is someone else's, we will try to reach out
- to the other agencies. I can't make a commitment
- about other agency policies, but if it is ours, we
- will make sure we respond directly to the councils
- and let you know what the fate of your
- recommendation is.
- MR. SOLIAI: Anything else from New
- 22 England?

- MR. REID: Mr. Chairman, if I might.
- This is Eric Reid the Vice Chairman of New
- 3 England.
- 4 MR. SOLIAI: Go ahead, Eric.
- 5 MR. REID: Thank you, Mr. Chairman. I'm
- 6 going to take Mr. Oliver's and cast as wide a net
- $^7$  as I can although I have to say it's hard enough
- for a New Englander to pronounce Papahanamokuakea,
- 9 so I'm going to defer to the Western Pacific for
- that, but I'd like to talk about monuments for a
- moment if I might. In the Atlantic, regarding
- proclamation 9496, dated September 16, 2016, I can
- say the council on the authority of MSA should be
- without question allowed to dictate management
- measures of fisheries in the monument areas. The
- proclamation to create the Atlantic monument
- 17 require that the secretaries in interior and
- commerce prepare a joint management plan for the
- monument within three years of the date of the
- proclamation. That deadline was eight months ago
- 21 and there's no management plan in sight. However,
- if the management of the Atlantic monument and the

1 fisheries and habit there in should be returned to 2 the authority of MSA, our deep sea coral amendment 3 once finalized by NMFS would instantly be capable 4 of that task. Of course, that effort included years of development and public stakeholder input 5 6 and in fact, only 10-11 percent of the area in the 7 monument would be available to commercial bottom 8 tending years. We have a 600 meter maximum depth for that kind of gear and the Mid-Atlantic has 10 gear restricted areas for tile fishing in there as 11 The balance of that would be off limits and well. 12 commercial pelagic fishing, which has not 13 interaction with corals, should be allowed or 14 maybe better put, never have been excluded. 15 The monuments represent the cost of lost 16 opportunity to the U.S. fleet and the infrastructure and markets that support them. 17 The 18 MSA is the premier act of Congress for management 19 of the fisheries of the United States and should 20 be allowed to do so, not an act of Congress from Hopefully, this body will endorse that 21 1906. 22 position and our request for support. And I just

- want to make a note that this executive order is a
- topic for our June council meeting, which is
- 3 coming up and hopefully, we will reiterate this
- 4 position and our points in the 27 page comment
- letter we dated June 2017 to Secretary Zinke and
- 6 Ross and that's my position and I'd like to hear
- what the CCC has to say about it and hopefully,
- you may be willing to write a letter of support
- <sup>9</sup> for that action. Thank you, Mr. Chairman.
- MR. SOLIAI: Thank you, Eric. Any other
- comments and then we'll move on to the Western
- 12 Pacific.
- MS. SIMONDS: Thank you, Mr. Chairman
- and thank you, Eric. Yay team. So, I don't have
- to repeat all these things that Eric said because
- everything he said is true. So, as you all can
- imagine, you know, we here in the Western Pacific,
- we're fishing in our U.S. EEZ's our mostly
- 19 prohibited because of the marine monument so we
- appreciate very much this executive order and
- obviously, we'll be including the monuments as
- well as other closed areas that are fisherman have

- to abide by right now that do not have
- conservation as part of the management or, you
- know, the wonderful impact.
- So, as you see, we've included a letter
- 5 that we did write to the President. Last year the
- 6 council wanted to write to the President several
- $^{7}$  times because we had heard in November that a
- 8 monument document was on the President's desk, but
- obviously, it didn't happen and so, this EO is
- very welcomed by us. And in terms of what we're
- qoing to be including in the council's
- recommendations, which like you folks we are going
- to be discussing this in June and we have a whole
- list that includes not just the monument closures,
- but other closures including, you know, southern
- exclusion zones that is related to the Marine
- Mammal Protection Act. So, we're going to have
- 18 recommendations on current directives having to do
- with protected species and the recusal policy and
- those kinds of things. So, you'll see our letter.
- So, thank you very much and hi, Nick.
- MR. SOLIAI: All right. Thank you,

- 1 Kitty. And I want to thank Eric also for touching
- on that proclamation in order for the June 2016
- 3 CCC meeting the council at that meeting did send
- out a letter to President Obama expressing our
- 5 concerns on these monuments so we'll thankful for
- the executive order and we're looking forward to
- 7 it. I think we're the first ones to issue a
- 8 statement to the council so we look forward to
- them making a decision. All right we're getting
- to the end. Why don't we take a five-minute
- 11 recess?
- MR. OLIVER: Hey, this is Chris. Before
- you take a break, can I make a quick comment?
- MR. SOLIAI: Sure, go ahead.
- MR. OLIVER: Yeah. Before you leave the
- 16 EO and the issue of priorities, it just made me
- think, you know, this is a general comment. I
- think our top priority right now is to trying to
- make sure that the wheels don't fall off and if
- they do fall off, we need to figure out how to put
- them back on. But beyond that, I think we have a
- great opportunity to not just recover from this,

- but greatly expand the vigor and value of other
- 2 commercial and recreational fisheries and this
- 3 executive order has three main pillars that help
- 4 us do that through aquaculture production, through
- 5 streamlining the regulatory process for our
- 6 commercial fisheries and recreational fisheries
- 7 and our international seafood trade issues. And
- 8 it's not just tomorrow or the next month or the
- 9 rest of this year, if we can carry these tools and
- principles and philosophies forward, I think we
- really do have an opportunity to come out better
- on this. So, let's try to end that on a positive
- 13 note. Thank you.
- MR. SOLIAI: Thank you, Chris. I think
- we all agree with you. In some regions, we don't
- have any spare wheels so if one falls off we are
- going to have to repair it and try to put it back
- on. On that note, thank you and we'll take a
- 19 five-minute break. It is about 4:27. We'll come
- <sup>20</sup> back at 4:33.
- 21 (Recess)
- MR. SOLIAI: Back on the record. Sam,

- 1 are you ready?
- MR. RAUCH: Yes, thank you, Mr. Chair,
- and Nicholas, I noticed that the Marian Macpherson
- 4 and Katie Renshaw are in the attendees, if there's
- 5 a question on this. I'll give their presentation,
- but they are experts, and, so, if you have a
- question, you can unmute those two, so we can
- 8 respond to questions accurately, but, Mr.
- 9 Chairman, I have a brief NEPA update. We've
- already talked to the council, each individually,
- with the CCC, about the rulemaking that's being
- proposed earlier this year. Obviously, NEPA had
- the back (inaudible). This is why the councils
- universally have integrated procedures, where they
- put out combined documents and use NEPA as a major
- tool in our decision-making toolbox.
- A lot of our spectrums are built around
- complying with NEPA. It isn't even a provisioned
- amendment that talks about streamlining two
- sections together, but there are some aspects of
- the proposed rule that would apply to the Council.
- The comment period on that proposed rule, though,

- did close on March 10th of this year, and to date
- the regulation, in fact, does show that CEQ
- 3 received over one million public comments on the
- 4 rule. They -- CEQ is currently reviewing all of
- 5 those comments, and drafting revisions to the
- 6 proposed rule that indicated their desire to get a
- final rule out by the end of this calendar year,
- but they've not yet submitted a final rule to OMB
- 9 for review. So, we don't have a final rule, yet,
- to look at, through the inner agency process, and
- nor do -- can I predict when CEQ may release one,
- 12 publicly.
- So, that is the very brief update, as I
- said, I have two experts on there that gave
- presentations to the councils before, if there's
- specific questions about this or the process, from
- here on out. So, Mr. Chairman, we'll be happy to
- entertain comments or questions.
- MR. SOLIAI: Thank you, Sam. All right,
- we'll open the floor for questions and/or comments
- under the NEPA, and we will start with the North
- 22 Pacific.

- MR. WITHERELL: Thank you, Mr.
- 2 Chairman. Is what -- what is the Agency's
- reaction relative to our interest in the
- 4 functional equivalency? Is that something that
- NOAA Fisheries also believes, with the assisted
- 6 council, in addressing the concerns?
- 7 MR. RAUCH: Yeah, so, this is Sam. I do
- believe the functional equivalency. There are --
- 9 so, first all, it was a -- it's a proposal. So,
- it remains to see what's in the final rule. If
- the proposal is finalized, I do believe there is a
- 12 -- there are arguments that the Magnuson Act
- process would meet the kind of process envisioned
- for that, and that we would work with councils to
- try to explore that, but it's a little premature,
- given that that was a proposal, and we have yet to
- see what is in the final rule.
- MR. OLIVER: Yeah, David, this is Chris,
- and I was going to recuse myself on any NEPA
- discussions, but, well, I guess we'll see how this
- turns out, but, you know, I've been interested in
- that particular topic for a long, long time.

- MS. SIMONDS: 30 years.
- MR. RAUCH: Well, any support you can
- give us for -- we'll get that through, and if this
- 4 rule gets reviewed by your Agency, you have an
- opportunity to comment, we'd appreciate you.
- 6 Well, thank you.
- 7 MR. SOLIAI: Thank you. Move forward to
- 8 Pacific Council.
- 9 MR. TRACY: Yeah, thanks. Well, I think
- 10 I probably got the answer to my question, right
- there, but we are also very interested in this
- issue, have been, on record, supporting something
- like this. Functional equivalency, there was, in
- the proposed rule, there was a note that the
- agencies would be responsible for developing
- guidelines to establish functional equivalency.
- 17 That doesn't sound like that's going to occur,
- until after the rule is final.
- So, that was kind of my question, but,
- again, I think, just to echo Dave's comments, you
- know, to the extent that we can help in that
- 22 process, for during or after publication of the

- 1 rule, we are very interested in seeing this move
- <sup>2</sup> forward.
- MR. RAUCH: Yeah, just to confirm, we
- 4 would not be doing any guidelines, until after the
- 5 rule is final, and we can understand what the
- 6 actual requirements turn out to be, if any.
- 7 MR. SOLIAI: Thank you. All right,
- 8 let's move on to the Caribbean.
- 9 MR. ROLON: Can you hear me? That's
- okay it was covered by David's question. So, he
- answered.
- MR. SOLIAI: Miquel, you don't have any
- 13 questions?
- MR. ROLON: No, the same question that
- David was talking about, so it was well covered.
- MR. SOLIAI: Oh. Okay, all right, thank
- you. Gulf Council?
- MS. SIMMONS: I don't have any
- 19 questions. Thank you.
- MR. SOLIAI: Thank you, Carrie. South
- 21 Atlantic?
- MR. CARMICHAEL: Nothing further, thank

- 1 you.
- MR. SOLIAI: Mid-Atlantic?
- MR. MOORE: No questions. Thank you,
- 4 Mr. Chair.
- 5 MR. SOLIAI: New England?
- 6 MR. NIES: In what is probably a
- 7 surprise, no questions.
- MR. SOLIAI: Thank you, Tom. All right,
- 9 West Pac?
- MS. SIMONDS: I know the questions,
- which is to say that we been behind Chris for over
- 20 years on this NEPA issue. So, hopefully it's
- going to be resolved.
- MR. SOLIAI: Okay, so, I'll keep my
- fingers crossed. Mr. Gourley?
- MR. GOURLEY: Yes, Sam, do you -- after
- the final rule is published, do you envision, or
- do you have an idea of whether NMFS is going to
- hop right on implementing the proposed rules, or
- do you -- is -- will there be a timeline, where it
- will have to be implemented, or do you envision it
- possibly dragging out for a long time? What's

- your opinion?
- MR. RAUCH: Yes, thank you. Just bear
- in mind that there are a number of things in the
- 4 proposed rule that are different then the
- functional equivalency, and a lot of those things
- 6 would apply immediately, or under whatever
- <sup>7</sup> effective date CEQ puts them, and, so, I certainly
- 8 think that NEPA processes, going forward, from the
- 9 effective date, you would have to comply with the
- new requirements, whatever they are.
- There are things in the proposed rule
- with similar effects, but other kinds of things
- that we will have to deal with, but to the extent
- that there is an option for apply for or
- determining that the Magnusson Act process is a
- functional equivalent, we will have to see what
- the final version is of that. I imagine we will
- work as expeditiously as possible to prove
- whatever CEQ process is laid out to do that,
- whether that is a process that we're in control
- of, or whether we have to go to CEQ. This is
- something that we're going to work expeditiously

- for, if this remains in the final rule, but I just
- want to be clear, there are other aspects of the
- <sup>3</sup> rule, to be finalized, that are likely going to be
- 4 -- take effect immediately, and we will have to
- start applying those to any new NEPA document that
- 6 follows on.
- 7 MR. GOURLEY: Basically, we are just
- kind of have to wait to see what's in the final
- <sup>9</sup> rule.
- MR. RAUCH: There was a million comments
- on the final rule. So, it was conceivable to the
- equation, that there could be significant changes,
- but I won't know until -- until we see it.
- MR. GOURLEY: Thank you, Sam.
- MR. SOLIAI: All right, thank you, and,
- so, moving on. The next item on our agenda is the
- offshore wind issue. Sam's suspended. Candace?
- MR. RAUCH: We're going to have Candace
- respond to that.
- MS. NACHMAN: Hi, thank you, and,
- Nicholas, could you please make me a presenter, so
- I can share my screen?

- Hi, good afternoon everyone, and good
- 2 morning to those of you outside of the East Coast.
- For those of you who don't know me, or haven't
- worked with me before, I work in the NOAA
- 5 Fisheries Office of Policy, and cover offshore
- 6 wind as one of my primary topics, and, today, I'm
- $^{7}$  going to tag team this presentation with Mike
- Pentony and John Hare, as well.
- I just want to make sure, are you all
- able to see the presentation? Yes?
- MR. SOLIAI: Yes, thank you.
- MS. NACHMAN: Okay, wonderful, thank
- you. NOAA is involved in Offshore Wind
- Development, both from a statutory regulatory
- standpoint, and also from a science and research
- standpoint. NOAA Fisheries is the primary part of
- NOAA involved in offshore wind development
- projects.
- We support the administration's efforts
- to advance offshore renewable energy, through our
- 21 participation in offshore wind development
- regulatory and statutory processes, such as the

- 1 Marine Mammal Protection Act, Endangered Species
- 2 Act, Magnuson Stevens Act, Fish and Wildlife
- 3 Coordination Act, Coastal Zone Management Act, and
- 4 NEPA.
- We realize this is a new industry to
- 6 U.S. waters, and we still do not fully understand
- 7 how these offshore wind farms will impact fishing
- 8 operations, protected species, essential fish
- 9 habitat, and our ability to complete surveys and
- assessments. We are working cooperatively with
- the Bureau of Ocean Energy Management, BOEM, the
- Federal Agency with statutory responsibility, to
- develop the outer continental shelf, or OCS, to
- evaluate those impacts through our statutory and
- regulatory processes, as well as with Federal and
- State Agencies, the fishing and wind industries,
- and others to conduct collaborative regional
- science in an effort to support the coexistence of
- sustainable fisheries and offshore wind farms.
- Currently, BOEM has issued 16 offshore
- wind leases, covering more than 1.7 million acres,
- 22 all of which are located between Massachusetts and

- 1 North Carolina. At this time, there are no active
- leases in any other OCS waters. While efforts to
- develop U.S. offshore wind are furthest along in
- 4 the Northeast and Mid-Atlantic Region, BOEM is
- beginning to ramp up efforts in other regions.
- 6 BOEM is moving forward with wind energy
- 7 planning efforts on the OCS, in several regions,
- including the New York Bight Area, which
- 9 represents an area of shallow waters, between Long
- 10 Island, to the north and east, and the New Jersey
- coast, to the south and west, also, in Central and
- Northern California, specifically in the Humboldt
- Bay, Morro Bay, and the Diablo Canyon Areas, in an
- area designated as Carolina Long Bay, which
- represents lease areas, potentially located off
- Georgetown in Horry County, South Carolina, and to
- adjacent Brunswick County, North Carolina, and
- also the Gulf of Maine.
- 19 Additionally, BOEM reinitiated
- discussions of the Oregon Renewable Energy
- 21 Inter-Governmental Task Force, last year. To
- 22 address the amount and pace of projects in Mid-

- 1 Atlantic and New England waters, we established a
- 2 Regional Wind team, comprised of experts in
- fisheries policy, habitat, protected species,
- 4 scientific assessment and survey operations, and
- 5 social science analysis to help us review
- 6 projects, evaluate potential impacts to our trust
- 7 resources, and contribute necessary expertise into
- 8 the process.
- <sup>9</sup> These staff are working tirelessly to
- prepare for the evaluation of the numerous planned
- and proposed projects, throughout the greater
- 12 Atlantic Region. Additionally, we are beginning
- conversations with staff on the West Coast, to
- determine how we can best prepare, as BOEM begins
- the process of evaluating wind energy areas in
- that region. It is important to include fisheries
- information in the analysis of any type of ocean
- use, such as offshore wind or aquaculture.
- However, as noted by Paul, in his remarks earlier
- this afternoon, or this morning, regarding the new
- 21 Seafood Executive Order, aquaculture siting would
- go through a different process than the one for

- <sup>1</sup> offshore wind.
- NOAA had developed several tools to
- 3 assist in those aquaculture siting decisions.
- 4 Next, you'll hear from Mike Pentony, our Reginal
- 5 Administrator for the Greater Atlantic, and he
- 6 will discuss the fisheries information we shared
- with BOEM, to assist them in their analysis of the
- 8 Vineyard Wind Project. This project would be
- 9 located approximately 14 miles offshore
- Massachusetts. After Mike, Jon Hare, the Director
- of Our Northeast Fisheries Science Center, will
- discuss the potential impacts to our fisheries and
- protected species surveys, from the existence of
- offshore wind farms.
- I would now like to turn the mic over to
- 16 Mike.
- MR. PENTONY: All right, thank you,
- 18 Candace. Good afternoon everybody, or morning, if
- it's still morning where you are.
- So, as Candace said, I'm Mike Pentony,
- the Regional Administrator for Greater Atlantic
- Regional Office, and as you saw in the previous

- map, and as you can see in these two maps, which
- show of our region from the Cape Cod,
- Massachusetts, in the left, to, and then on the
- 4 right, the map is kind of zooming in on Long
- Island, New York, down through the Outer Banks of
- 6 North Carolina, and you can see each little
- 7 colored area is a different wind lease area.
- Now, I'll point out, just kind of focus
- 9 for the initial couple slides, on the one on the
- left, there, right in the middle, it's kind of a
- brownish color, labeled Vineyard Wind, it runs
- 12 northeast to southwest. That's the one that our
- team has been working on, primarily, over the last
- couple of years. It's really the precedent
- setting project, that BOEM has been working on
- with us, and other agencies, but as you can see,
- there are a number of other projects that are in
- the pipeline, of both off the coast of
- 19 Massachusetts there, along with Vineyard Wind, all
- the way down the coast to North Carolina, and as
- you can see, off the coast of New Jersey, and Long
- Island, New York, there are number of projects, as

- 1 well.
- So, just kind of keep those in mind, as
- I move through the slides. What I'm going to do
- 4 is kind of walk you through different sources of
- data, that we've used to assess and understand --
- try to understand the potential impacts that these
- wind projects might have on our fishing industry
- and fishery resources. So, if you can go to the
- 9 slide, please. I'm not seeing an advanced
- cabinet. Are you advancing? There we go, thank
- 11 you.
- So, you know, one obvious source of
- information are our vessel trip reports. All of
- our commercial fisheries and some of our for hire
- fisheries are required to submit a vessel trip
- report, for every fishing trip that they take, and
- in this area, which is highlighted, and shows that
- Vineyard Wind Area, in red, off -- this is off the
- 19 coast of -- Southern Coast of Massachusetts and
- 20 Rhode Island. Every green dot on that map is a
- single fishing trip, and it's the location
- reported on their vessel trip report.

- Now, there's two things to understand
- about that. One, each fishing trip is only
- required to submit a single location, usually a
- 4 lat-long, that encompasses, in broad terms, the
- 5 area which they fish. Now, it doesn't really
- 6 reflect all the fishing activity that occurred on
- <sup>7</sup> that trip. It's simply a point reference, for
- 8 each trip. So, it masks a lot of information
- 9 about those fishing trips.
- You can also see we have some
- reliability challenges, as there are quite a few
- green dots that show up on land. So, Vessel Trip
- Report data, alone, are not necessarily the best
- source of information for understanding the
- impacts of these wind project, but there are some
- things that we can do with the Vessel Trip Report
- Data. So, next slide, please.
- In this case, this is an example of some
- data analysis we've done, where we've taken the
- Vessel Trip Report Raw Data, and generated some
- heat maps, and broken it out by either gear type
- or vessel size, to try to see -- look for patterns

- 1 of fishing activity, and, so, now, here, in these 2 two maps, on the left side, it's -- is dredge 3 gear, off the coast off the Mid-Atlantic, and on 4 the right side it's a bottom troll of vessels larger then 65 feet, of fishing activity in the 5 6 same area, and you can see with the heat maps, you can distinguish some high hotspots for the 8 different gear types, and how those hotspots may or may not overlap with the proposed wind areas 10 that are there shaded in those areas, with the 11 boxes. 12 So, that's one opportunity for us to 13 analyze and use those vessel trip report data. 14 Next slide please. But another really important 15 source of information about fishing activity is 16 our Vessel Monitoring System Data. So, this is 17 just a raw data dump of all the VMS Data that we 18 have, and plotting it out, and you can see, 19 because the vessel monitoring system data are showing vessel tracks, it's a much -- there's much 20
  - more data than simply a single dot per fishing
- trip, but, again, it's hard to understand what

21

- 1 might be happening in any given area within here.
- So, we have to look at the VMS Data, and think
- 3 about what we can do with it, to better understand
- 4 and draw some conclusions. To the next slide
- <sup>5</sup> please.
- This, actually, is just a map to show --
- 7 kind of show some comparisons between the VMS Data
- 8 and the VTR Data. If you look on the right, this
- 9 is, again, it's the heat map of vessel activity,
- using dredges, in the Mid-Atlantic, and you can
- compare that to VMS Data for scallop fishery.
- Now, the dredge data encompasses both scallop
- fishing and clam fishing. The scallop data is
- just scallop fishery, but you'll see that there
- are some hotspots using VMS Data, that are
- completely missed in the VTR Data. They are right
- off the coast of New Jersey, and then down south a
- little bit. So, we really kind of focused in on
- how we can make best use of the VMS Data, to
- understand the potential impacts of wind on our
- fishing activity. The next slide, please.
- One of the really nice things that we

- can do with VMS Data is we can -- we can filter
- the data, based on speed. So, if we know how, you
- know, if we see a ping in the VMS Data, and an
- 4 hour later there's another ping, we can obviously
- 5 calculate the speed the vessel had to have been
- going, on average, between those two spots, and we
- generally interpret the speeds above four knots as
- 8 transit, and speed of four knots or below as
- 9 fishing activity. So, this shows you some of the
- transit maps, that we were able to generate, based
- on using the speed filter.
- 12 And transiting is really important, as
- we learned, as we went through the Vineyard Wind
- Project, because of the orientation and the design
- of the project, how far apart the turbines are
- placed, the orientation of the turbines, whether
- there are, in fact, transit allies, if you will,
- in and among the turbine display. It can have a
- significant effect on the vessel transit, to get
- out to the fishing grounds, and be able to return
- safely home.
- Next map. Thanks. So, this is an

- 5/27/2020 NOAA Council Coordination Committee Meeting Day 1 1 example of how we can, again, take the data, the 2 VMS Data, break it out by species, fishery, and 3 then show both the transiting that occurs, as well as the fishing activity, and, so, by filtering the 4 fishing activity, as I mentioned, based on speed, 5 and coloring that, and generating a heat map, we 6 7 can then show that on top of the transit, to 8 understand both the fishing activity impacts, as well as the transiting impacts on the various 10 fisheries. So, on the left side, you're seeing
  - 11 some of our ground fish fisheries, and on the 12 right side, you're seeing our squid fishery. Next 13 map. 14 Another interesting thing that we are

15 able to do with the VMS Data is -- if you look at 16 the dot plot on the left, it's showing all vessel 17 activity and the orientation, the direction of the 18 vessel movement, and it looks like, from that map 19 alone, that all of the vessel traffic is moving 20 kind of northwest to southeast, but when you 21 distinguish vessel transiting, from vessel 22 fishing, which are the two maps on the right, or

- the two plots on the right, you can see a very
- different pattern. Clearly, the transiting is
- occurring predominantly on northwest to southeast,
- but the fishing activity, as you can see, is
- 5 actually happening much -- over a much broader
- 6 area. In fact, most of the fishing activity, if
- you were to draw a conclusion, you could say, is
- 8 directly due east-west, based on that's where the
- <sup>9</sup> highest peaks are.
- So, understanding both direction of
- travel, both for fishing activity and transiting,
- is an important feature to understanding the
- impacts of potential wind project and design
- parameters on that project, on fishing activity.
- The next slide, please.
- Lastly, we can marry our VMS Data with
- our Socioeconomic Data, to get a clearer picture
- of the impacts, the economic impacts of fishing
- activity in an area, and, so, this is just a --
- one example in the Vineyard Wind Area, and looking
- 21 at the revenue from the most highly impacted or
- 22 affected Fishery Management Plans, and the big bar

- in the middle is 2016. So, this is both showing
- which fisheries were most significantly impacted,
- but also the temporal components, and the
- 4 variability, interannual variability.
- So, what you see is that, for the
- 6 Mackerel Squid and Butterfish Fishery, which is
- the darkest red there, that is the biggest revenue
- driver, they had a really big year in 2016, but it
- was less so, in that specific area, in the years,
- both, the two years prior, and the two years
- after, and, so, understanding those impacts and
- the variability of the impacts, is important to
- get a really good -- a clear sense, and a clear
- 14 picture of the impacts or the potential impacts of
- the wind area, on our fisheries. And, then, the
- last slide.
- So, while this is all really good, and
- it's been really useful to dig into these data
- sets, to try to draw some conclusions and provide
- some information for BOEM to consider, in their
- 21 analysis. There are some really important
- caveats, at least on the East Coast. We don't

have VMS on all of our fisheries. So, while we 1 2 can do some really interesting analyses and data 3 products, based on the VMS Data, it's limited to 4 what fisheries actually have VMS, and even those 5 fisheries that do have VMS, in some cases, the 6 time series is somewhat limited, and, so, we may not be able to get a really good time series, or a 8 clear picture over time, of how important those areas may be, and, while VMS Data is definitely 10 more precise then vessel trip report data, even 11 one-hour ping rates, which is what we have for 12 most of our fisheries, mean that much data is 13 still lost, in terms of what happens on those 14 fishing trips, in between those hour pings. 15 And, then, the last thing, where we are 16 doing some marrying of economic data to our VMS 17 Data, and our Vessel Trip Report Data, the 18 economic data are not reported on a haul by haul 19 basis. So, we do have to make some inferences 20 about the impact of a trip, overall, while recognizing that, within a trip, there can be some 21 22 really important differences and distinctions

- between the first haul and the last haul, where
- those hauls may be, and the economic importance to
- 3 the vessel of those, of those differences.
- So, with that, Mr. Chairman, I'll lead
- it off, and I'll turn it over to John Hare, for
- the talk about our survey impacts.
- 7 MR. HARE: Great, thank you very much,
- 8 Mike and Candace. Can you go to the next slide,
- 9 Candace, and I think I'll just keep it on this one
- slide, and just try to move through this quickly,
- because I appreciate that we're running late.
- So, when we think about these
- large-scale construction projects, you know, it's
- sort of ecological, and ecosystem rebel questions
- come to mind, first.
- How will construction noise affect
- marine mammals? How will wind turbines effect
- habitat and effect fish abundance? How will
- changes in down stream current effect productivity
- and feeding? And these are the questions that
- generate the most interest, but when we look at
- the sort of scale of offshore wind development, in

1 the northeast, at the Science Center at the 2 Regional Office, and the New England Council, and 3 the Mid-Atlantic Council, The Atlantic States 4 Marine Fisheries Commission, we've been asking ourselves, how will this development effect our 5 6 scientific surveys, and the management and science products that are generated from these surveys, 8 and, so, in the northeast, you know, we've started looking at this question in much more detail. We 10 really sort of started in April of 2019. 11 was a meeting at New England Fisheries Management 12 Council, which sort of went through all the 13 issues, and we came to the realization that a 14 number of our surveys are going to be impacted by 15 offshore wind development, and these include our 16 spring and autumn bottom troll survey, our sea 17 scallop survey, our Atlantic surf clam and ocean 18 quahog surveys, our ecosystem monitoring surveys, 19 our North-Atlantic right whale aerial surveys, our 20 other marine mammal, and sea turtle ship-based and aerial surveys. So, the -- we have a number of 21 22 surveys that are going to be impacted, are large.

- 1 If floating technology starts to develop in the
- Gulf of Maine, which is, you know, the sort of the
- 3 start of the process, with their first taskforce
- 4 meeting, our Gulf of Maine Longline Survey, and
- our Northern Trip Survey, will also likely be
- 6 impacted.
- 7 But we look at this long list of
- 8 surveys, it accounts for about 300 -- more than
- 9 300 years' worth of survey effort, and these
- surveys are supported by dedicated NOAA ship and
- aircraft resources, and a number of highly trained
- staff, and represents some of the most
- comprehensive data, on Marine ecosystems in the
- world, and these data are used in a number of
- fisheries, stock assessment, and protected species
- stock assessment.
- So, we are realizing that the impact on
- our ability to do our science could be quite
- large. You know, you think about the issue, most
- of our current survey methods could not be done in
- 21 a wind energy development, so, our current survey
- methods are going to be excluded. We also -- you

- 1 know, there's a lot of reason to believe that
- animal distribution and abundance will be quite
- different in wind energy areas. So, we are going
- 4 to need to sample both inside wind energy
- developments, sample outside wind energy
- developments, and figure out some way to calibrate
- <sup>7</sup> those survey data.
- If we don't address this, the loss of
- 9 survey information required for fisheries and
- protected species managers would likely lead to
- greater uncertainty in our assessments, which
- could have adverse impact on fishery participants
- and communities, as well as impacts on our ability
- to recover and conserve protected species.
- So, at the Northeast Science Center,
- working with the Regional Office, and the two
- councils, and the commission, we're thinking about
- working to mitigate these impacts on our surveys,
- sort of in four parts. One is to evaluate the
- effects on our surveys and the changes in our
- survey design, on how this would impact our -- the
- management advice that we provide. We're also

- looking at using existing data sets, to develop
- additional survey indices to form a bridge between
- this pre-construction and post-construction
- 4 period.
- We're looking at evaluating and
- developing new survey technologies that we can use
- within wind energy areas, and then, also, the need
- 8 to calibrate these new methods with our current
- 9 method, which could be used outside of wind energy
- areas, and then we fully realize that we need to
- work collaboratively, in a coordinated fashion,
- because there are a lot of surveys in the region,
- NOAA Fisheries, Northeast Fishery Science Center
- does some, a number of states are performing
- surveys, and then each wind energy development
- area will have its own monitoring plan, and, so,
- if we are able to work collaboratively, in a
- coordinating manner, we will be able to, sort of,
- bring all of these data to bear and assessment
- issues, as a opposed to having 18 different wind
- energy development areas, monitoring their own,
- sort of, using their own technics, developing

6

It -- we --

- 5/27/2020 NOAA Council Coordination Committee Meeting Day 1 1 their own data standards, and not being to, sort 2 of, expand that up to a regional level. 3 So, we are currently working with the 4 Bureau of Offshore Energy Management, to have a 5 conversation about these impacts on our surveys,
  - you know, it appears that we are going to get some 8 limited funding from BOEM, this fiscal year, to

and how we're going to mitigate them.

- begin to address these survey impacts, and we're 10 in the process of finalizing an inter-agency
- 11 agreement with them, and, so, there are, you know,
- 12 substantial impacts, on our ability to do our
- science, as a result of these wind energy 13
- 14 developments, and these are not the impacts on the
- 15 species that we are providing advice for. These
- 16 are impacts on our ability to provide that advice.
- So, I'll turn it back over to Candace. Thank you. 17
- 18 Thank you, Mike and Jon. MS. NACHMAN:
- 19 I would just like to end our remarks by noting the
- 20 10 year memorandum of understanding, that we
- signed in the spring of 2019, with BOEM and RODA, 21
- 22 the Responsible Offshore Development Alliance,

- that brings local and regional fishing interests
- together, with Federal Regulators to collaborate
- on the fish -- on the science and process of
- 4 offshore wind energy development, on the Atlantic
- OCS. This MOU will help us achieve our strategic
- 6 national goal of maximizing fishing opportunities
- yhile supporting responsible resource development.
- 8 Although this MOU initially focuses on
- <sup>9</sup> the Atlantic, the MOU does not preclude broader
- implementation, and there is the opportunity to
- expand application to other OCS regions, as
- offshore wind development progresses in those
- areas. While there are still gaps in our
- 14 knowledge about how the installation of wind
- turbines may impact our fisheries, protected
- species, and their habitats, we support the
- establishment of a Regional Scientific Research
- and monitoring framework, to better understand
- cumulative impacts, and potential future
- interactions with fisheries, protected species,
- 21 and offshore wind.
- The responsible Offshore Science

- Alliance, or ROSA, which launched in spring 2019,
- is an important step in helping us realize this
- goal of a Regional Scientific and Monitoring
- 4 Framework.
- I know many of you are concerned about
- the pace and potential scale of offshore wind
- development, but I want to assure you that NOAA
- 8 Fisheries will continue to provide expertise and
- $^9$  advice to BOEM, to avoid areas of important
- 10 fishing activity and sensitive habitats, and to
- help minimize impacts to fisheries, protected
- species, and their habitats, and, with that, we'll
- say thank you, Mr. Chair, and have you open it up
- to questions.
- MR. SOLIAI: All right, thank you.
- We'll open it up for questions, right now, and
- we'll start with North Pacific.
- MR. WITHERELL: No questions.
- MR. SOLIAI: No questions from North
- Pacific? Move on to the Pacific Council?
- MR. TRACY: Yeah, thanks, I got a couple
- questions and comments here. Maybe I'll kind of

- start at the end, and I had heard you say,
- 2 Candace, that NMFS would make sure and look out
- for, you know, it backs to the resources. I guess
- 4 I'm just wondering, you know, I think the councils
- 5 would like to have some input on that, as well.
- 6 So, you know, I guess what are the plans for
- including the council on some of the decisions
- 8 about -- or discussions about impacts on fishery
- 9 resources?
- MS. NACHMAN: All right, yeah, I can
- start the answer, and if others want to jump in.
- 12 Thank you for the question. So, BOEM has set up
- inter-governmental task forces. They have 15
- established around the Nation, including on the
- Pacific Coast for California, and for Oregon, and,
- so, that is one way for stakeholders to get
- involved in the process.
- 18 I also know that BOEM will come to
- council meetings, in both New England and the
- Mid-Atlantic. They have presented many times,
- over the last couple of years, to allow for
- discussion with them on the topics, and I know

- that we also interact in them. Jon or Mike, I
- don't know if you want to expand, about how things
- have gone with the Mid-Atlantic or New England?
- MR. HARE: Yeah, yeah, I'll just expand
- 5 a little bit. You know, we have a wind energy
- 6 team, Science Center and Regional Office, and we
- include -- there's council staff, in New England
- 8 and Mid-Atlantic that are on that team as well,
- and, so, it's very close coordination between NOAA
- Fisheries and the Council Staff in the region.
- 11 The Mid-Atlantic Council hosts the wind energy
- site webpage for the region. So, this is close
- coordination between Fisheries and the Council. I
- don't know if Tom and -- Tom or Chris Moore -- Tom
- Nies or Chris Moore want to comment on sort of how
- we interact.
- MR. TRACY: Well, maybe I'll just --
- 18 I've got a couple of other questions, maybe I'll
- move through those, and then Tom and Chris can
- speak to it, when they -- when their turn comes
- 21 around. I did hear the word mitigation used in
- terms of mitigating the impacts on the surveys.

- 1 I'm just curious what the situation is for
- <sup>2</sup> mitigating habitat effects, or loss to fisheries.
- You know, I'm right here on the West Coast, and,
- of course, mitigation from energy development, in
- 5 the terms of hydropower development, is a big
- issue, and a sensitive issue. I'm just wondering
- what's being done, in terms of mitigation by wind
- 8 energy companies, for offshore development?
- 9 MR. SOLIAI: Mike, do you want to -- you
- want to try to answer that?
- MR. PENTONY: Well, I can try. It's --
- we don't have a lot of experience yet, but we're
- aware that BOEM has worked with the states of
- Rhode Island and Massachusetts, and with the
- developers. It was a developer for Vineyard Wind.
- They have put together some mitigation proposals,
- where they've done some assessments about the
- economic -- expected economic losses from
- primarily the fishing industry, and they've put
- together the proposals and work with the states on
- those.
- We tend to be not directly engaged in

1 that, those conversations, between the developers 2 and the states, but we're available to provide any 3 information that we have available, that we can 4 share with them, on -- to help with that process. 5 MR. TRACY: Thanks, then one -- maybe 6 one more for you, Mike, regards to all the fishing effort information and VMS Data and VTR Data. 8 notice the time series on those. Of course, VMS is not a -- you know, it hasn't been around that 10 long, but, you know, most of the time, series are 11 fairly short, I guess, and I saw -- presented 12 theirs from around 2011 to '15 for trip reports, 13 '15 and newer for VMS Data. So, I guess we've --14 we have some concerns on the West Coast. Our --15 for example, our Groundfish Fishery, we've had 16 Rockfish Conservation Areas in place for, you 17 know, a long time, 15 or more years, and using 18 such short data sets would, you know, be 19 problematic for us, because we just, you know, 20 we've rebuilt all the overfished stocks, or nearly all of them, and we just played a regulatory 21 22 process to reopen those areas to fishing, that

- have been closed for, you know, a couple decades,
- and, so, our concern is that the database, that
- might be used by BOEM, for sighting wind energy
- 4 areas, or for that matter, aquaculture, offshore
- 5 aquaculture, may not reflect what we expect to be
- the effort patterns going forward, starting in
- January 2021, when all those areas reopen to
- 8 fishing.
- 9 So, what data sets are used and who
- maintains those and who verifies them? And is
- there any opportunity for the councils to weigh in
- on what data is used in the siting databases and
- 13 siting criteria?
- MR. PENTONY: Thanks, Chuck. Well,
- there's a couple of different issues I want to try
- to address. One is -- what I showed in my
- presentation were really just examples of the data
- that we are using.
- So, for example, our vessel trip report
- data go back way -- much, much earlier than what
- was displayed on the maps that I showed as
- 22 examples. Some of our fisheries have a longer

- history with VMS than others, and some of those
- data sets are quite extensive on VMS, but it
- really is fisheries -- fishery dependent.
- I also think that what we're -- what
- we're focusing on, from NMFS, is working with
- 6 BOEM, to understand the impacts of their proposed
- yind areas. So, we are heavy engaged with BOEM in
- 8 the review of their NEPA document. We are a
- 9 cooperating agency with BOEM, and, so, we are
- 10 looking at drafts of their EISs and working with
- them to ensure that they have available to them
- the best data, and the most comprehensive data
- sets available, and an understand -- this is
- really key, an understanding of how to interpret
- the data, and apply the data correctly at the
- various scales, that they are looking at doing
- analysis for, and, so, we're working -- and really
- focused on working with BOEM, on making sure they
- have those data, available for their NEPA
- 20 Analysis.
- That's very different from BOEM making
- the siting decisions, I guess, if you will, are

- happening on a different time scale, and there's a
- different process. Because we're not directly
- engaged with BOEM, as we are on the NEPA side,
- 4 we're not as involved with BOEM, on the siting
- decisions. Candace may want to speak to that,
- but, you know, over the last couple of years,
- we've worked very closely with BOEM, to develop a
- 8 strong working relationship, primarily around
- <sup>9</sup> Vineyard Wind, and understanding the data, giving
- them access to the data, and understanding how to
- interpret the data correctly, given what it was
- showing.
- One, just quick, example, I think,
- initially, when we got a look at their -- one of
- their early drafts of an EIS, they had relied very
- heavily on vessel trip report data, to assess what
- fishing activity was happening in an area, and we
- pointed out that the scale of which they were
- looking was really not appropriate to apply the
- VTR data. So, that's when we started engaging in
- conversations with them around the VMS data, and
- 22 applying the correct speed filters, to distinguish

- transiting from fishing activity.
- MR. TRACY: Yeah, I think our major
- 3 concern are that -- it's just, you know, the data
- 4 that they use in the first place, you know, be the
- best available data, and not, you know, not have
- to make that correction later, once the NEPA
- document has been drafted, and those sorts of
- 8 things, just to get, you know, just to kind of get
- 9 in the early in the process, and, you know,
- determine what data sources they have -- they are
- using. So, that was -- that's our main concern.
- MR. SOLIAI: All right. Thank you,
- 13 Chuck.
- MR. TRACY: Yep.
- MR. SOLIAI: All right, appreciate it.
- I do want to remind you, before we move on to
- 17 Caribbean, I do want to remind council that we are
- strapped for time, with this, still got a lot of
- more agenda items. So, please try to restrict
- your questions, and move as fast as possible.
- We'll move on to the Caribbean.
- MR. HANVE: I don't have any comment at

- this time, thank you. This is Marcus.
- MR. SOLIAI: All right, thank you. The
- 3 Gulf Council?
- MS. SIMMONS: No comment, thank you.
- 5 Good presentation.
- 6 MR. SOLIAI: South Atlantic?
- 7 SPEAKER: No comment, thank you.
- 8 MR. SOLIAI: All right, Mid-Atlantic?
- 9 MR. MOORE: Thank you, Mr. Chairman.
- Just a brief comment, just in response to Jon's
- point. The Mid-Atlantic and New England Council
- is heavily involved, maybe heavily is probably too
- 13 -- too strong, we're definitely involved, and wind
- energy, and all the issues associated with wind
- energy development on the East Coast, including
- making a joint website with GARFO, sending out
- notices to mariners, we have email lists, we have
- 18 -- we do a lot for the related wind energy bill,
- but it comes down to, you know, a basic question,
- when you think about wind energy developing on the
- East Coast, and that is, why are the councils
- 22 involved?

1 So, if you listen to the presentations 2 today, you get the -- there was a heavy emphasis 3 on, and I appreciate the presentations, so, there 4 was a heavy emphasis on assessing impacts of 5 energy development on the East Coast. So, if you 6 think about it as an assessment, what about the 7 potential for minimizing those impacts, and how 8 can the Council and NMFS be involved in that particular process? And that's the struggle that 10 I've had in my conversations with BOEM, which is, 11 basically, these boxes have been developed, 12 they're in the ocean, you're not going to move the 13 box, so, potentially, you know, we can talk about 14 the placement of these turbines within the box. 15 But even that conversation becomes somewhat 16 strained because they want to put turbines in the 17 entire box. 18 So, there's our struggle, on the East 19 Coast, relative to the wind energy development, 20 so, I'd be curious to see how it proceeds on the West Coast, you know, and how those (inaudible). 21 22 Thank you.

- MR. SOLIAI: All right, thank you,
- 2 Chris. We'll move on to the New England Council.
- MR. NIES: Thank you, Mr. Chairman.
- 4 I'll try and be brief. You know, mention was made
- of the Regional Intergovernmental Task Forces, and
- this creates a little bit of a issue for the
- <sup>7</sup> councils. We try to participate in the Gulf of
- 8 Maine Intergovernmental Task Force to the extent
- we can. One of the problems is that, because of
- 10 FACA restrictions, the only way you can actually
- be a member, is if you have one of your state
- directors serve on the Intergovernmental Task
- 13 Force.
- 14 This creates kind of a conflict because
- many of the governors of those states are gung ho
- wind energy, and really do not give a lot of
- weight to fishing industry concerns, and, so, it's
- difficult for us to put a state director in the
- position of serving on the task force, and not
- coming into conflict with our governor, when the
- New England Council may have a different position
- on the impacts of fishing.

- Now, I will say that BOEM has been
- <sup>2</sup> relatively willing to let us participate in sort
- of an advisory capacity, and our staff tends to do
- 4 that. But since the definition of a federal
- 5 agency under FACA and the definition of a federal
- 6 agency under FOIA seem to be very similar, I was
- 5 baffled why that definition works for us under
- FOIA, but it doesn't work for us under FACA.
- <sup>9</sup> Thank you.
- MR. SOLIAI: Thank you, Tom. Moving on
- 11 to West Pac.
- MR. WATAMURA: Yeah, hi, this is Ed
- Watamura, Vice Chair, Hawaii. HFACT, the Hawaii
- 14 Fisherman's Alliance for Conservation and
- 15 Tradition, which shows a part of -- met with the
- 16 companies that were developing proposals for
- offshore wind farms, off of the coast of Honolulu,
- and Kaena Point. After listening to their plans,
- describing the scope of the projects, we had some
- concerns.
- Number one, the floating windmills were
- quite large, and numbered 50 plus at each site.

- 1 These -- number two, these structures would act as 2 FAD, Fish Aggregation Devices, and we felt that 3 the annual migrational pattern of yearly Ahi run would theoretically be compromised. Number three, 4 5 the schools of fish, that these FADs would 6 attract, would also attract sea birds, in large spinning windmills would potentially be a danger 8 to them. Number four, Hawaii, especially Oahu's once pristine reefs, have undergone countless 10 destructive disturbances to the near shore 11 ecosystem, caused by humans. The undersea cables 12 that would be required to bring in the electricity 13 from the wind farms would be yet another destructive element to the near shore environment, 14 15 and, lastly, number five, Hawaii is paradise, that 16 is why we have so many tourists, and an economy 17 that is based on tourism. A large part of this 18 paradise is a beautiful scenery that is our 19 Imagine staying in one of our hotels, treasure. looking out at the incredible blue ocean, and huge 20 21 windmills. This is a visual blight that we do not
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Thank you.

22

need.

- SPEAKER: Thank you.
- MR. SOLIAI: Sorry, I was on mute.
- Thank you, Ed. Nick -- offshore wind issues.
- 4 Now, we'll move on to this item before -- before I
- move on, I want to make an announcement. To those
- of you on the WebEx, members of the public that
- are interested in making public comments, at the
- 8 end of the day, please send a private chat to
- 9 Nicholas Pieper. He's listed as the host -- with
- your name and affiliation. Please send in your
- 11 requests for public comment before the public
- comment session begins, and in the interest of
- time, I would ask that you please keep your
- comments under three minutes. All right, thank
- <sup>15</sup> you.
- So, we'll move onto the next item on the
- agenda. That's the Status of Policy Director.
- 18 Kelly, the floor is yours.
- MS. DENIT: Great, thank you, Mr.
- Chair, and Nicholas, I think, is going to blow up
- his screen to share. Thank you, Nicholas. So,
- the CCC will recall -- this request started a

- little while ago, and you all were interested in
- having a living document that would show you, in a
- snapshot, what all was out for comment, from the
- 4 Councils, and provide a little bit of detail on
- who contact, when the due date was, and some basic
- information. So, we've put together this Google
- <sup>7</sup> spreadsheet, that we would plan to share with the
- 8 Council EDs, to allow you to see what's out, when
- 9 it's due, and who you need to follow-up with, if
- you do have specific comments. That's really all
- I have. I'm happy to answer any questions. I'm
- just keeping it super brief, and we can always
- follow-up with the Council EDs, separately, if
- that would be most effective way to address any
- concerns or questions, but, with that, I'll stop,
- Mr. Chair.
- MR. SOLIAI: Thank you, Kelly. Do you
- have any questions for Kelly? All right, there
- being no questions, we'll move on to the next item
- on our agenda, the NS1 Technical Guidance
- Workshops. That would be Jenni.
- MS. WALLACE: Good afternoon, everybody.

- 1 Thank you, Mr. Chair. Nicholas is going to pull
- <sup>2</sup> up a presentation, and in the interest of time, I,
- too, will try and be quick and to the point, as
- 4 much as possible. And, so, just -- the purpose of
- 5 this presentation is to give you guys a quick
- 6 update on where NOAA Fisheries is, with the
- 7 Technical Guidance for National Standard One. So,
- Nick, if you could move to the next slide. After
- 9 the National Standard Guide -- or after the NS1
- guidelines were last revised in 2016, we formed an
- NS1 Technical Working Group, with members from
- Science Centers, our Regional Offices, and
- headquarters Offices, and Council Staff, including
- some of your folks. The purpose of that workgroup
- is to develop technical guidance on NS1 topics to
- support our decision-making. The workgroup is
- working on multiple products, right now, on key
- NS1 topics, and I'm going to give you a quick
- $^{19}$  status update of where we are with those. So,
- 20 next slide.
- The Technical Guidance Workgroup has
- three subgroups. One is on reference points, two

- is carryover and phase-in, and three is data gaps
- and alternative approaches, and, so, I'll, now,
- give you a quick update on each of those groups.
- 4 Next slide. So, subgroup one is the most -- the
- most significant subgroup one project, right now,
- is a tech memo that's focused on the estimation of
- FMSY, BMSY, and their proxies. As you all know,
- 8 reference points, such as MSY, FMSY, and BMSY,
- they form the basis for fisheries management,
- here, in the U.S.
- So, direct estimation of FMSY and BMSY
- can be very challenging, and, as a result,
- management of many of the stocks in the U.S. rely
- on FMSY and BMSY proxies instead. There's been
- numerous amounts of research on both direct
- estimation of FMSY and BMSY and the selection of
- appropriate MSY proxies, since the last technical
- quidance, and that was back in 1998. So,
- basically, the document that the subgroup is
- working, right now, on will summarize that
- research that's happened since that time.
- So, so, there is this group, right now,

- the -- there's a draft in development. Since I --
- since we last briefed you, in November, the
- 3 subgroup has continued to meet and discuss
- 4 considerations for selecting FMSY and BMSY
- 5 proxies. The target for a draft completion date
- of the paper is fall of 2020. When the draft is
- 7 complete, it'll go to the full NS1 Technical
- <sup>8</sup> Guidance Workgroup for review, and after that, we
- <sup>9</sup> will brief leadership and send to the SSCs and the
- councils for review. So, that's a general update
- of where that group is.
- Let's move to the next slide. Subgroup
- two, the carryover and phase-in, they've produced
- a tech memo that provides technical guidance for
- designing, evaluating, and implementing carryover
- and phase-in provisions. The current status is,
- last year, the councils reviewed this draft tech
- memo. We have since revised the memo to address
- any council comments, and most of the comments
- were actually very minor. So, the tech memo's
- 21 basically in the final clearance stage, and we
- 22 actually hope to publish it in the next couple of

- months, or later this month, early next.
- All right, subgroup three, so, this work
- is exploring effective ACLs for data limited
- 4 stocks. So, as you all know, setting and managing
- 5 ACLs in data poor fisheries can be a large
- 6 challenge. During the last round of NS1 guideline
- $^7$  revisions, so that was back in 2016. This
- 8 included new language clarifying that councils can
- 9 recommend alternative approaches for developing
- management measures and reference points for data
- poor fisheries, while still complying with the
- mandates of the MSA.
- So, subgroup three, they have been
- charged with developing guidance on how to best
- use that flexibility, particularly with respect to
- ACLs. They are focusing on identifying stocks for
- which setting and/or managing an ACL, pursuant to
- the NS1 guidelines, is particularly challenging.
- 19 They are recommending alternative approaches for
- defining and managing to an ACL that will comply
- with MSA and prevent overfishing. They're
- identifying assessment approaches that could be

- used to generate valid assessments for certain
- types of data poor stocks. So, where they are
- right now, that group has produced a draft
- 4 technical guidance that includes several sets of
- 5 ideas. NMFS and our general counsel are currently
- for reviewing many of those ideas, and we're -- hope
- 7 to be able to provide the draft edit at a future
- 8 CCC meeting, and, with that, I tried to be
- 9 super-fast. Hopefully, I didn't talk too fast for
- you all. Thank you, Mr. Chair, and if anybody has
- any quick questions, we can -- I can try and
- answer them or get my experts to.
- MR. SOLIAI: All right. Thank you,
- Jenni. Do we have any questions for Jenni?
- MR. ANDERSON: Mr. Chairman, this is
- Phil Anderson, from Pacific Council. I was just
- wondering what role, if any, the -- any Science
- Center's staff members played on the subgroups,
- particularly subgroups one and three?
- MS. WALLACE: So, I am fairly certain
- that each of the subgroups have had Science Center
- representation. I don't have in front of me --

- I'm looking in my cheat sheet. I don't have the
- membership, but we can get that for you.
- MR. ANDERSON: Okay, I appreciate it.
- 4 Thank you.
- 5 MR. CARMICHAEL: This is John
- 6 Carmichael, with the South Atlantic. Will -- or
- <sup>7</sup> is group three getting into how they define data
- 8 limited stocks, or is at least some guidance and
- <sup>9</sup> direction there?
- MS. WALLACE: Yes, that is, in fact, one
- of the parts of that. It's not finalized, and,
- so, I can't tell you, for sure, but that is one of
- the things that they're looking at here, to set
- the stage.
- MR. CARMICHAEL: Thank you.
- MR. NIES: All right, this Tom Nies, of
- New England. I got a couple of comments, Jenni,
- perhaps questions, Jenni, okay? You know, we
- really appreciate the effort that's going into
- trying to produce this technical guidance, and we
- look forward to reviewing the draft document. I
- hope we get enough time to give, particularly, the

- first one a good review, when we look at it.
- We're a little concerned, based on the
- participation of one of the members in the working
- 4 group, from our council, that the guidance may not
- 5 really be enough. You think it's going to
- describe some best practices, and what we're
- 7 concerned about is it's not really going to
- 8 harmonize the science with current laws and
- 9 policy.
- You know, the whole idea of MSY
- management seems to skip over the idea that we may
- have lack of stationarity in the environment.
- 13 There's some concern about the approaches we're
- using, whether they're really consistent with
- management strategy evaluation. It's not clear to
- us, when the -- with a focus on F 40 percent and
- other proxies for FMSY, whether it's really -- how
- 18 far these are going to go in addressing what I
- would call model resistant situations, rather than
- data poor situations, particularly with respect to
- 21 BMSY targets. We've had a number of stock
- 22 assessments over the recent years, which have

- failed for various reasons. They've gone from
- analytic approaches to various types of ad hoc
- approaches, and while it seems possible to come up
- 4 with some ideas for fishing mortality targets in
- 5 those cases, the Science Center has really
- 6 struggled with being able to come up with any BMSY
- 7 targets or any analogs to BMSY targets in this
- 8 area. And, of course, we haven't seen the draft
- 9 document yet, but I've had some conversations with
- some of the people on your staff and with Dr.
- 11 Methot, over the last couple months, and it's not
- clear to me that those issues are going to be
- addressed, I hope they are, in the final version
- that we see. Thank you.
- MS. WALLACE: Yep. Thanks, Tom. I --
- 16 I've noted that.
- MR. SOLIAI: All right. Thanks, Tom.
- Any other comments or questions?
- MR. GOURLEY: Yes, I have -- this is
- John, CNMI. Do you know when the subgroup three
- report is going to actually be released to the
- 22 councils for review?

- MS. WALLACE: So, no. The timing is
- quite unclear on that one. We're still very much
- in the development phase.
- MR. GOURLEY: Okay, because we have --
- we're faced with data poor stocks out in the
- 6 Western Pacific, almost with everything we're
- dealing with, and this is actually very important
- 8 to us, and we'd really like to be able to get
- that, that report out, so that we can provide
- comments, take a look at potential different pro
- 11 -- MSY proxies because we have issues out here,
- that we need to deal with, and we'd like to kind
- of get going on it. Thank you.
- MS. WALLACE: Yep, understood.
- MR. SOLIAI: And if I could just add
- onto that, Jenni. Thank you, John. Since that --
- it hasn't been released yet, at this point, you
- need to maybe consider alternative management
- actions. All right, any other comments?
- There being none, we'll move onto the
- next agenda item, Bycatch Initiatives. Jenni, you
- still have the floor.

- MS. WALLACE: Thank you, Mr. Chair. So,

  Nick is going to pull up the next presentation for

  me, and, Nick, you can just go straight to the
- 4 second slide for me.
- All right, so, quick outline. I hope to
- 6 be as speedy as I was last time. I'm going to
- <sup>7</sup> give you a quick update on several national
- initiatives that we have at -- continuing efforts
- 9 to reduce bycatch, while also sustainably managing
- our fisheries. So, I'll talk to you about
- 11 standardized bycatch reporting methodology, our
- 12 reduction -- bycatch reduction strategy and
- implementation plan, and then the BREP.
- Next slide. So, the SBRM, so, the
- Magnuson Stevens Act, required all fishery
- management plans to establish a standardized
- bycatch reporting methodology. The final rule was
- published in 2017. Thank you to all of the
- councils for your efforts to review your SBRMs for
- consistency with this 2017 rule. All the regions
- 21 and the councils are actively making progress on
- their reviews right now, and consistency of this

- 1 rule is imperative, and we very much understand
- that at NMFS. And we also recognize, though, that
- each fishery management plan is very unique, and,
- 4 therefore, the reviews and conclusions of those
- 5 reviews are going to be specific to each and every
- one of the fishery management plans themselves.
- NMFS, through these reviews, is not requiring any
- 8 standardized templates or not establishing any
- 9 additional guidance beyond the rule, itself, and
- as a reminder, if the reviews do identify a need
- 11 for an amendment to an SBRM, that needs to be
- concluded by February 21, 2022, which is five
- years from when the final rule was published. My
- office, Office of Sustainable Fisheries, we are
- working with the regions to track the
- implementation of the reviews, and we're providing
- additional coordination guidance, as necessary,
- but it looks like we're generally on track. So,
- 19 that's SBRM.
- Let's move to the next slide. So, in
- December of 2016, NMFS completed the National
- 22 Bycatch Reduction Strategy. The goal of that

strategy was to guide and coordinate NOAA 1 2 fisheries' efforts to reduce bycatch and bycatch 3 mortality, in support of sustainably managing 4 fisheries and recovering certain protected 5 species. As you may recall, NMFS solicited 6 feedback from the councils during the development of the Bycatch Reduction Strategy. We have, 8 since, finalized the Bycatch Reduction Strategy Implementation Plan. So, this implantation plan 10 outlines tasks that the headquarters' offices, our regional offices, and science centers are going to 11 12 take to implement the actual strategy. Categories 13 of efforts that we are doing include monitoring 14 and estimating, research, conserve and manage, 15 enforce, and communication, but the plan is a 16 five-year implementation plan, and it covers activity from 2020 to 2024. The implementation 17 18 plan has been posted on our website, and I believe 19 there was a link to it, too, on the CCC meeting 20 agenda, and we also intend to prepare progress 21 reports, every two years, so we can continue to

report out, to the CCC, how it is that we're doing

22

- on the implementation plan.
- 2 And let's move to the next slide, Nick.
- 3 The last thing, I want to give you an update on is
- 4 the Bycatch Reduction Engineering Program, BREP.
- 5 The fiscal year '20 funding opportunity was
- announced back in December of 2019. As a
- 7 reminder, the program supports development of
- 8 technological solutions and changes in fishing
- 9 practices designed to minimize bycatch. So, since
- 2012, we awarded over \$2.5 million a year, and,
- this year, we've received 104 preproposals and 48
- full applications, across all the regions and
- priorities, and we're in the final stages of
- getting those awards out, and the awards will be
- granted during this coming summer. So, that was
- bycatch, three different things, in a quick
- nutshell. Mr. Chair, I'm happy to take any quick
- questions.
- MR. SOLIAI: Thank you, Jenni. All
- right. We'll entertain questions right now.
- We'll start back with -- at -- with the North
- Pacific. Any questions?

- MR. WITHERELL: Yes, this is Dave.
- Jenni, just a question, could you remind us of
- what the role of the council is -- councils are in
- 4 the Bycatch Reduction Strategy?
- MS. WALLACE: So, in the strategy, you
- guys helped inform the actual strategy, the
- <sup>7</sup> implementation plan itself, are basically NMFS
- 8 efforts that we will do, but, obviously, you as
- our partners, the councils, will be involved in
- the meeting of those items. Does that help, Dave?
- MR. WITHERELL: Yeah, that, that helps.
- 12 I just wanted to make sure that there wasn't a
- piece that we were supposed to have for you, or to
- meet the strategy without NMFS asking for the
- 15 councils to --
- MS. WALLACE: Nope. That's you -- there
- is nothing that says it is the council's
- responsibility to do X, Y, and Z. It's all put on
- NMFS and, obviously, with your help, but not the
- onus on you.
- MR. WITHERELL: Thank you.
- MR. SOLIAI: All right. Pacific

- 1 Council, any questions?
- MR. TRACY: Just to quickly clarify that
- with a standardized bycatch reporting methodology,
- 4 so the -- if a amendment is necessary, the
- 5 amendment needs to be completed by February of
- 6 2022? Is that -- did I get that right?
- MS. WALLACE: You got that right.
- MR. TRACY: Okay.
- 9 MR. SOLIAI: Thank you. Caribbean
- 10 Council?
- MR. ROLON: No questions at this time.
- MR. SOLIAI: Thank you, Miguel. Gulf
- 13 Council?
- MS. SIMONDS: No questions. Thank you,
- 15 Mr. Chairman.
- MR. SOLIAI: Is there any in the South
- 17 Atlantic?
- MR. CARMICHAEL: No questions. Thank
- <sup>19</sup> you.
- MR. SOLIAI: Mid-Atlantic?
- MR. NIES: No questions. Thank you, Mr.
- 22 Chair.

- MR. SOLIAI: New England?
- MR. MOORE: No questions.
- MR. SOLIAI: All right. Western
- 4 Pacific?
- 5 MS. GRANGER: No comment.
- 6 MR. SOLIAI: All right. No comments.
- All right, thank you. Thank you, Jenni.
- MS. WALLACE: Thank you, Mr. Chair.
- 9 MR. SOLIAI: All right. We'll move on
- to our next agenda item, the NMFS Guidance on
- 11 Changing Stock Status from Known to Unknown.
- 12 Regina?
- MS. SPALLONE: Okay. Thank you very
- much, Mr. Chair. Yes, I'm here today to discuss
- the development of a new procedural directive that
- will guide internal agency decisions when
- considering a stock status change from a known
- status to an unknown status for the Secretary's
- required status determination decisions under the
- Magnusson Act. The agency has a process in place
- for making stock status changes and this directive
- will help inform that process when the request is

- 1 to switch to an unknown status.
- Over the years, the agency has addressed
- 3 several of these kind of requests, to change to
- 4 unknown, using informal guidance, but these
- 5 requests are getting more complicated,
- 6 particularly with growing instances of scientific
- uncertainty in the assessments. So, we felt that
- we needed to formalize our internal guidance for
- increased transparency and consistency of our
- decision-making. So, with that in mind, we
- developed a methodology to address some of the
- most common scenarios. Next slide, please, Nick.
- Today, I'm going to go over a summary of
- the directive, and let you know where it's going,
- and just kind of get your reaction. So, again,
- the goal of this procedure is to provide internal
- guidance to ensure that our decisions are aligned
- with expectations in a transparent and consistent
- 19 fashion. This will also help address when we have
- some very difficult decisions. Again, some of
- these are getting pretty contentious, and we want
- to remove ambiguity, make things go a little bit

- more smoothly, and that will, of course, help
- support the need for timely management decisions.
- Next slide, please, Nick.
- So, the scenario -- the directive is
- organized into more basic scenarios, and these are
- some of the more common ones that we have had or
- 5 seen come across our desks in recent years. So,
- 8 the -- you can see them here. We'll go -- I'll
- take each of them, kind of give you a summary of
- them, in turn. So, next slide, please, Nick.
- The first scenario is changes to
- management unit, and this one is fairly
- straightforward. It describes situations in which
- 14 managers change the stock management unit, and it
- recognizes that the new management unit may, in
- fact, be unknown in some situations, for example,
- where managers pull a stock out of a management
- unit, but don't yet have status determination
- criteria, or SDC, in place. The new managed unit
- 20 may have an unknown status. The procedure does
- 21 also recognize that, however, in some cases, it
- 22 may be reasonable to retain the known status of

- that original stock until a stock assessment,
- especially -- this might be appropriate where
- management units are descended from stocks that
- 4 have an overfished or overfishing -- subject to
- overfishing determination, and, of course, any
- such retention of that status should be justified
- in the record. So, the next slide, please.
- 8 Scenario B addresses aging stock
- 9 assessments, and this scenario recognizes that as
- an assessment ages, managers may lose confidence
- in the status determination. Status determination
- based on old assessments could be problematic,
- when they no longer reflect the current status of
- the stock. However, with no clear standard to
- determine when an aging assessment is no longer
- suitable to support a stock status, several agency
- documents related to assessment prioritization and
- performance tracking help kind of set some
- guideposts for us, here, and depending on
- considerations appropriate for the stock, such as
- its life history, it might be appropriate to
- change the status of a stock to an unknown status,

- when based with an aged stock assessment. The
- 2 next slide, please.
- 3 Scenario C is really sort of the crux of
- 4 why, you know, what brought about a lot of this
- 5 procedural directive, and it describes some broad
- 6 situations, where stock assessments failed to
- provide a status recommendation, and we've kind of
- 8 split this one into several sub scenarios
- 9 indicative or reflective of the nature stock
- status, stock assessments, and the uncertainty
- 11 associated with them. So, Scenario C1, rejecting
- 12 a new assessment, accepts previous assessment,
- it's fairly straightforward. This situation is
- where a new model is attempted in the assessment,
- and that model fails, but scientists will often
- use the old model from the previous assessments,
- rerun with new data, in a process called a
- continuity run, and where that continuity run is
- done and accepted, we would use that, with those
- results, to help determine the status of the
- 21 stock.
- C2 is a little bit more complicated.

- 1 Here, the reviewers might -- would reject both the
- <sup>2</sup> updated model and that continuity run. So, here,
- it would be similar to C1, but you wouldn't have
- 4 any of that updated data. Under this scenario,
- 5 and really in all cases within this procedure, our
- 6 primary intent would be to retain the last known
- <sup>7</sup> stock status, when possible, but, in this
- 8 situation, models can't provide a numerical
- 9 reference point to evaluate against the SDC, and
- there's evidence to support continued known
- status. Then, we would maintain the current
- 12 status, and how that would look sort of
- operationally is, like, if a stock were overfished
- and the assessment showed that stocks remain --
- biomass remains at historically low levels, that
- might maintain the -- provide evidence to maintain
- a continued overfished status.
- Conversely, if the model can't provide a
- numerical reference point, and there's no evidence
- $^{20}$  to support the current status, then we could --
- would move the stock to unknown, and how that
- would look is, for instance, a stock that is

listed as subject to overfishing, based on an old 1 2 assessment and if catch rates were reduced to near 3 zero, there might be a lot of uncertainty regarding that overfishing determination, and then 4 5 we would change that status to unknown. So, based 6 on our discussions with the centers, the regions, 7 and our past experience with this, we believe that 8 we're more likely to have evidence to support and continue the overfished status versus overfishing, 10 as overfishing tends to be a little bit more 11 variable, and, so, we'd probably be more likely to 12 move to unknown for overfishing. 13 C3 is a fairly -- we would expect to be 14 fairly uncommon, and it's kind of throwing the 15 baby out with the bathwater, but we have heard 16 that scientists, on occasion -- from scientists, 17 on occasion, that a peer review can completely 18 invalidate an assessment. There may be such a 19 major flaw in the methodology that invalidates the 20 previous stock status and determination. In this 21 case, we'd either maintain the previous known

status, as we would through scenario C2, or move

22

- to unknown, depending on the evidence of the case,
- and, again, we would -- there would be some
- 3 flexibility, depending on individual scenarios
- because assessments being fairly complicated,
- you'd have to look at the specifics of the
- 6 individual case. So, this sort of provides some
- <sup>7</sup> guideposts for us. The next slide, please, Nick?
- 8 Scenario D is in which an assessment
- 9 deviates from the SDC that's specified in the FMP.
- 10 Assessment updates will often provide new
- scientific information, in which the latest stock
- 12 assessment recommends that the status be based on
- 13 SDC that is different from that in the FMP. In
- the past, we would report the status coming out of
- the assessment, as it's based on best scientific
- information available, BSIA, and inform the
- council to adopt the new SDC into their FMP to
- align with the science, but based on feedback we
- have gotten in the -- during the development of
- this directive, we are taking a different
- 21 approach. In this situation, the agency would
- maintain the previous stock status, until the

- 1 relevant council adopts the SDC, and the reason
- for this change is that, under Magnusson, we have
- 3 to make these stock status determine -- decisions,
- 4 based on the SDC that are specified within the
- 5 Fishery Management Plan.
- So, this is a more sound approach for
- <sup>7</sup> this situation. I will note, though, that this
- does create, or has the potential to create, some
- 9 awkward situations, where management moves
- forward, based on a new science, yet the status of
- the stock is static, based on the old science, you
- know, where you have, say, overfishing
- determinations and that, you know, that support an
- increase in annual catch limits. So, this could
- be ameliorated with adaptive or flexible status
- determination criteria in place, for example,
- where they -- where the FMP specifies that SDC
- might automatically be adopted into the FMP upon
- based -- BSIA determination. Some councils, I
- note, already use such an approach, have flexible
- SDCs. So, with that, slide eight, please, Nick.
- So, that is pretty much the quick

- 1 high-level summary of the procedural directive,
- and, as I mentioned, these were -- are expected to
- 3 help guide internal deliberations to go more
- 4 smoothly as we address these increasingly
- 5 complicated and often contentious determinations
- that come out of our stock assessments. As a
- procedural directive, the guidance will go through
- 8 formal clearance within the agency before it
- becomes final, and we do expect that to be
- happening soon. So, with that, I welcome your
- thoughts on this approach, and happy to take any
- 12 questions. Thank you, Mr. Chair.
- MR. SOLIAI: Thank you, Regina. Before
- I open up for questions, I would -- do want to ask
- all the panelists to please remove your raised
- hand status after you've made your comments. Some
- of you still have that highlighted, so. So, we'll
- open it up to the panelists for questions. North
- 19 Pacific Council, question?
- MR. TWEIT: This is Phil Tweit. Just
- one, I may have missed this, and, so, I apologize.
- I was wondering if the SSCs are going to providing

- 1 comments on the draft directive before it's
- <sup>2</sup> finalized.
- MS. SPALLONE: I don't believe that that
- 4 is part of the deliberative process for policy
- 5 directives. So, I can't really say, at this
- 6 point, but, Stephanie, I would like if you -- if
- you're online, if you would respond to that. I
- 8 don't believe so, though, sir.
- 9 MS. HUNT: Hi, Regina and Bill. No,
- this document isn't going out for external review.
- 11 This is your chance to give us any comments you
- have, but it's guiding internal agency decision.
- 13 So, we're not sending it out for external.
- MR. SOLIAI: All right, thank you.
- 15 Pacific Council?
- MR. TRACY: Thanks. Well, I guess I'm
- disappointed to hear that last comment. You know,
- 18 I think we've been pretty good partners with NMFS,
- in terms of reviewing these sorts of things. I
- mean, it, yeah, it's getting internal agency
- decision-making, but they are certainly things
- that affect the councils, and, you know, this is,

- among other things, this is a good example of what
- would be nice to be in that spreadsheet, that
- <sup>3</sup> Kelly went over, a couple of agenda items ago, so
- 4 that we would know what's coming, what the
- schedule is, and what our opportunity for reviews
- 6 might be. So, maybe I'll just leave it at that.
- 7 MR. SOLIAI: Thank you. Caribbean, any
- 9 questions or comments?
- 9 MR. ROLON: No, just a comment at this
- time. I agree with Chuck, kind of interesting for
- us, that we won't have the chance to comment on
- something that will be affecting us for the next
- decade.
- MR. SOLIAI: Okay. Gulf Council?
- MS. SIMONDS: Yes. Thank you, Mr.
- 16 Chairman. Yeah, I had a question. Thank you for
- the presentation. So, we received I guess a BSIA
- framework for, not too long ago, policy guidance
- that we need to follow, regarding stock
- assessments and the different tiers and the
- different information, and that went to our SSC,
- we commented on it, and then we got the final

- guidance. How do you see this fitting in,
- perhaps, with the regional BSIA guidance that
- we're supposed to be working on because this does
- 4 have management implications, and it's likely to
- 5 cause quite a bit of confusion, when we're talking
- 6 about an amendment, perhaps, where we're changing
- the status determination criteria, but then we
- 8 have a table of stock status that says something
- 9 different, and, so, I think we have to think about
- that a little bit more, regarding, like, our
- council members, our stakeholders, and it could
- cause quite a bit of confusion. So, do you have
- any comments on how you see, perhaps, maybe this
- guidance would work with those regional frameworks
- we're supposed to be working on, I guess, right
- $16 \quad \text{now}?$
- MS. SPALLONE: In terms of the
- management implications, we do recognize that that
- is a concern, and it's a little bit out of the
- scope of this procedural directive, in terms of
- 21 providing guidance for these particular scenarios,
- but I don't know how it would tie in with the

- 1 BSIA.
- MS. SIMONDS: Well, well, I guess it
- ties -- I mean, they're directly linked, right,
- because you have your SSC reviewing the stock
- 5 assessments. They're determining what's BSIA, but
- it's based on the current SDC, which may be
- 7 recommending new SDC, which directly contribute to
- whether it's overfished or undergoing overfishing.
- 9 So, I -- maybe that, that Scenario D, maybe we
- need to work on a little bit more. I think it
- could cause quite a bit of confusion at the
- 12 council level.
- MS. SPALLONE: Okay, thank you. I will
- 14 note that.
- MS. HUNT: This is Stephanie. I can
- chime in a little bit because I helped with the
- BSIA procedural directive. I can see your point
- about them being tied, but they're definitely in
- lock step. So, the BSIA procedural directive lays
- out that, when the agency is making stock status
- decisions, the SSC has a role, and it lays out all
- those roles. Ultimately, it's the agency's

- decision. It's -- it is our role to make the
- stock status decisions. So, all of those steps in
- the BSIA process would still take place, and then
- 4 at the end the agency makes the decision, and it
- is also informed by this procedural directive, the
- 6 known to unknown procedural directive, that Regina
- <sup>7</sup> outlined.
- MR. SOLIAI: All right, thank you.
- 9 Moving onto the South Atlantic.
- MR. CARMICHAEL: Yes, thank you. I
- appreciate the update, Regina. I think, like the
- others, I'm a little disappointed that we're not
- going to get more of a chance to weigh in on it,
- 14 particularly for SSCs and others, to do a bit more
- review because it is -- it is pretty critical to a
- lot of the business that they do, and it crosses
- over into their making recommendations and
- 18 certainly interpreting assessments and judging if
- an assessment is adequate or not. I think it's
- some of the things with criteria C. For example,
- you may have a group of reviewers looking at a new
- assessment, but then not looking back at the prior

- assessment, particularly if it's not been done in
- what we commonly call, like, the continuity run,
- where they update the data. So, I think there
- 4 could be issues with that, and I also think the
- 5 aging assessments is a challenge. As it says,
- there's no clear rules, and there never is.
- 7 Certainly, 5 to 10 years sounds reasonable.
- 8 So, one of the things I wonder, if this
- 9 will go back and be applied retroactively to some
- 10 stocks that have status determinations that are a
- lot older than, say, a 10-year assessment, and
- 12 I'll just throw a couple of examples out there,
- that have been in the South Atlantic's craw for
- many years. Speckled Hind and Warsaw Grouper are
- listed as overfishing. They haven't ever been
- assessed. There's no OFL. There were some catch
- curves done in the '90s, and it's one of those
- that the Council has an A, B, C of zero, and
- 19 little else that they can do for these stocks,
- and, yet, getting that status changed has been
- quite a challenge. So, appreciate the effort to
- get this. I, like others, would like to have seen

- maybe a little more Council feedback opportunity.
- MR. SOLIAI: Thank you, John.
- 3 Mid-Atlantic?
- 4 MR. MOORE: Hi, Regina. Good to see you
- 5 again.
- MS. SPALLONE: Hey, Chris.
- 7 MR. MOORE: I don't have any additional
- 8 comments to add. I agree with many of the
- 9 previous comments. Thank you.
- MR. SOLIAI: Thank you, Chris. New
- 11 England Council?
- MR. NIES: Hi, this is Tom Nies, but I
- do have a number of comments and questions, since
- this appears to be our only chance to comment on
- this document that I think we got last Thursday or
- 16 Friday. I guess I'm concerned that we haven't had
- enough time to look at it, to thoroughly consider
- whether it addresses the issues that we've run
- into, at least, within our council, and I suspect
- within other councils, as well.
- You know, we have some assessment
- reports that come out, and say things, like the

- model should not be used for reference points or
- 2 stock status determinations, but we -- I don't
- think we ever asked our peer review panels to go
- back and review the past assessment. They're only
- 5 basing comments like that on the current
- 6 assessment, which I think is a point that John
- <sup>7</sup> just made.
- We also have a number of assessments,
- where, coming out of the peer review, we get
- statements that say things, like they conclude
- that fishing is not responsible for the lack of
- response, and the current dynamics, current
- population dynamics, are likely not driven by
- 14 fishing. Now, to me, that argues that an
- overfishing determination is not required, or is
- not really appropriate for this situation, but, in
- many cases, in these situations, it was a past
- 18 stock assessment that concluded overfishing was
- occurring. We may or may not have -- we have
- taken actions to reduce that, but we get this new
- determination, and it's not clear to me if this is
- covered by all the scenarios that you talk about.

1 When you refer to biomass being at 2 historic low levels, you know, this brings up a 3 point that is one of Dr. Sissenwine's concerns about the National Standard 1 technical quidance. 4 You know, assuming historic low levels are somehow 5 6 representative of current conditions, assume stationary biological processes that may not 8 exist, particularly given the changes in climate that we're seeing in New England and other areas, 10 where the water temperatures are warming rapidly, 11 and then one other point I'll make is that your 12 scenario B, I think, creates a catch-22 situation, 13 or it at least has for us, already. 14 We've had a stock assessment, where the 15 analytic age-based assessment was thrown out. The 16 substitute was an empirical approach. 17 mentioned during the discussion of the National 18 Standard Technical Guidance, the empirical 19 approach discussion doesn't always produce 20 reference points, particularly biomass target reference points. So, when we submitted an FMP 21 22 change to adopt the recommendation of the peer

- 1 review, that the status determination criteria
- were unknown, the agency refused to accept that,
- and disapproved that, and went back to the status
- 4 determination criteria that were from the last
- 5 analytic assessment, which, of course, has now
- 6 been rejected.
- So, we've got no way to measure stock
- 8 status, compared to those referenced there, and,
- 9 so, scenario D doesn't address that issue at all.
- You know, it doesn't seem like it addresses it, to
- me, and there may be other issues here. So, I
- know that this is just based on a reading of this
- thing over a couple days. My staff and SSC hasn't
- looked at it in any detail because they've been
- busy with other things, and this is why it
- troubles me that this is our only chance to
- comment on a policy directive that we're going to
- be wrestling with for some time into the future.
- 19 So, that, that holds up my comments, Mr. Chairman,
- but after the Western Pacific's comments, I don't
- know if you would be willing to entertain a motion
- that I'd be willing to offer. Thank you.

- MR. SOLIAI: Thank you, Tom. Sounds good. West Pac?
  - MS. SIMONDS: Right. We're drafting a
  - 4 motion now, but I just want to ditto, you know,
  - 5 Tom's comments because we would somehow model
  - they're good for ACLs, oh, but not for stock
  - <sup>7</sup> status determination. So, why is that? And we're
  - 8 -- in our region, we have severe data limitations,
  - and, so, they lead to, you know, unreliable
- assessments with pessimistic outlooks, and, so,
- we're going to recommend, from us, anyway, we'll
- send it around to the EDs, is that interim
- rebuilding plans, you know, really should be
- waived until reliable scientific information is
- implemented. So, Chris, I hope you direct the
- staff to allow us some time for our SSCs and staff
- to review this, to review this document. Thank
- <sup>18</sup> you.
- MR. OLIVER: All right, Kitty and Tom,
- comments heard and appreciated, and I will
- reconvene later this evening or tomorrow morning
- on that question. Thank you.

- MR. SOLIAI: All right. Thank you. I
- think the comments and expression --
- MR. GOURLEY: Chairman?
- 4 MR. SOLIAI: -- at this point, is quite
- 5 unanimous.
- 6 MR. GOURLEY: Chairman?
- 7 MR. SOLIAI: Yes? Mr. Gourley?
- MR. GOURLEY: Yeah, I just wanted to add
- <sup>9</sup> a little bit to what Kitty had to say, please?
- MR. SOLIAI: That's fine.
- MR. GOURLEY: Yeah, I mentioned the
- challenges we have in the Western Pacific, during
- the NS1 presentation, and it's, actually, you
- $^{14}$  know, you -- we have data. We have a lot of data
- poor stocks that we have to manage, and we're hit
- with a second perfect storm, is that the data that
- we have, on our data poor stocks, is in very bad
- 18 -- in some -- in many cases, is in very bad shape,
- and, you know, a case in point in this is our
- bottom fish in American Samoa, which came up with
- 21 a overfishing and an overfished situation, and
- when we went down to American Samoa and talked to

- the fishermen, the fishermen are sitting there,
- 2 scratching their heads, saying, what's overfished?
- You know, they -- it's just -- it seems like
- 4 there's some very questionable data going in, and,
- so, once we get to the overfishing/overfished
- status, we can't seem to get out of it and move
- on, but we seem to be having a precautionary
- 8 approach that's -- that keeps us in that
- 9 whirlpool, and we'd like to be able to explore
- some of the options that NMFS is looking at in
- their policy directive. So, I would like to also
- echo of the many before me, please, let us have a
- chance to offer comments, and y'all are the guys
- that'll make the decisions, and it certainly
- shouldn't hurt if we're given the opportunity to
- simply provide you some comments for you to
- 17 consider. Thank you.
- MS. SIMONDS: Mr. Chairman, I just want
- to add that our SSC is also looking at NS3, as
- $^{20}$  well.
- MR. SOLIAI: All right. All right,
- well, thank -- thank you. I think the comments

- that have been expressed are -- have made its way
- 2 across to NMFS and I think will be crystal,
- 3 considering, you know, the discipline, then, and,
- 4 hopefully, recommendations to reconsider
- 5 consultation with council. Tom, you wanted the
- floor back, when we were done with West Pac?
- 7 MR. NIES: Thank you, Mr. Chairman. I
- 8 think, based on Mr. Oliver's comments, I'll defer
- 9 making a motion until we hear back from him,
- tomorrow morning.
- MR. SOLIAI: Okay. All right, thank
- 12 you. All right, thank you, everyone. I think
- we're at the last section on our agenda for today,
- public comments. Do we have any public comments?
- MR. PIEPER: Hi, Mr. Chair. This is
- Nicholas. Yes, we do have some public comments.
- 17 The first one is from Eric Kingma. He is the
- 18 Executive Director of the Hawaii Long Line
- 19 Association, and I am unmuting him now.
- MR. KINGMA: Hello, hi, can you hear me?
- Okay, good, awesome. You know, aloha, everyone.
- 22 Eric Kingma, Executive Director of Hawaii Long

Line Association, and, you know, prior to the 1 2 current situation, we were very much looking 3 forward to showing you our industry here, in 4 Hawaii, and participating in the CCC at Turtle Bay, on Oahu's north shore. I'll just say next 5 time, everyone, it will be -- it will be great. 6 So, just a little bit about HLA, we represent 140 8 active long line vessels operating out of Honolulu Harbor and the associated seafood industry. Our 10 fishery is the largest food producer in the state of Hawaii, over 30 million pounds produced for the 11 12 largest fishery, dockside value of about \$100 13 million, annually, ranking Honolulu Harbor the 14 nation's top 10. I think we were sixth in 2018. 15 So, over the last 12 weeks, our fleet 16 has lost over \$15 million in revenue, as compared 17 to the recent five-year average, and if market 18 conditions persist, we're looking at approximately 19 a \$50 million loss of revenue for this year. So, 20 we are in a very, very tough situation. The fleet is still operating on a much lower scale. We're 21 22 still producing high-quality sustainable healthy

- seafood for Hawaii and U.S. Consumers, which is
- very important for our locals' food security and
- 3 also the national seafood trade deficit.
- 4 However, as these economic impacts
- persist, our industry, our fleet is facing a very
- 6 highly uncertain future. I just want to comment
- on two things on the agenda, and that's the CARES
- 8 Act funding, and then, also, the recent EO. So,
- on the CARES Act funding, we -- we're still very
- much disappointed in the process followed by NMFS,
- in allocating the allocated \$300 million. I
- think, at a minimum, we were expecting a Federal
- Registry notice, explaining the process and
- allowing for public comment, prior to the
- allocation. So, it just kind of caught us off
- guard, when the announcement, came a few weeks
- ago, that, in fact, NMFS has made a decision and
- allocated to the states. I was expecting someone
- to reach out from the Fishery Service to document
- our impacts, since we are, I believe, a major
- fishery to the United States. I only received one
- call from NMFS, and that was the Science Center,

- in the very early days, late March, and that was
- <sup>2</sup> it.
- Hawaii is getting \$4.3 million, very
- 4 much lower than we -- what we expected, and now
- 5 the force is monitorization, myself, to go fight
- for those funds, amongst various sectors in the
- <sup>7</sup> state. The SBA programs don't match well with
- fishing vessel operations, and I would be
- <sup>9</sup> interested to hear from around the regions, or
- around the country, and how fishing vessels, if at
- all, have access to any of those SBA programs
- because they haven't been accessed for our fleet.
- So, it's not really fair that we now have to go
- compete for the very small amounts of funds with,
- say, wholesale companies, aquaculture companies,
- that have received forgivable SBA loans.
- Also, this has placed the states in a
- very difficult position to further allocate the
- funds, and, certainly, political issues are going
- to arise. We're also concerned that the delay and
- clouded nature of the allocation may also dis-sway
- 22 Congress from providing additional stimulus

- funding to support the nation's fishing industry,
- and very much a concern of ours, so, and, I think,
- <sup>3</sup> around the country.
- I'll switch gears, now, to the executive
- order I'm promoting, American Seafood
- 6 Competitiveness and Economic Growth. We support
- President Trump's EO and look forward to its
- 8 implementation, and we're very much interested in
- 9 how the EO could be used to promote U.S. seafood
- over foreign imports. We get hammered very much
- in our U.S. market, from foreign imports that --
- direct completely with our landed fish value.
- 13 Certainly, there are unnecessary
- 14 regulatory barriers within our fleet, such as
- closures to U.S. waters, and we'll work with the
- Western Pacific Council to identify them for
- 17 removal. However, there are also several
- 18 regulatory processes that have been stalled that
- would help our industry, and, so, the streamlining
- aspects of the EO are very, very important. For
- example, we've been waiting over two years for new
- measures to remove and artificially low sea turtle

- hard cap in our fishery, and, you know, this
- fishery historically produces over 50 percent of
- 3 domestic swordfish.
- So, even though the Council's amendment
- 5 has been approved, the Hatchery and Fishery
- 6 Service has yet to issue the final rule, which I
- think is inconsistent with Magnusson, but, you
- know, given the economic situation in our fleet,
- <sup>9</sup> the administrative delays by the Fishery Service
- don't match the Trump Administration's policies to
- support business and industry. So, we very much
- encourage NMFS to work with the councils to
- expeditiously and meaningfully implement the EO
- and further address the serious situation facing
- our nation's fisheries. Thank you very much, and
- mahala, everyone, and hope to see you again soon.
- 17 Thank you.
- MR. SOLIAI: All right. Thank you,
- $^{19}$  Eric. We appreciate that. Nick -- Nicholas,
- before we go into our next public comment, I do
- want to remind -- in the interest of time, to
- 22 please keep your comments no longer than three

- <sup>1</sup> minutes.
- MR. PIEPER: Hi, everyone. Our next
- public comment will be coming from Peter Flournoy.
- 4 He is representing The American Fisherman's
- 5 Research Foundation, and I'm unmuting him now.
- 6 MR. FLOURNOY: Good day, everyone. I
- 7 really appreciate this opportunity to speak to you
- 8 all. Most of what I'm going to say is -- even
- $^9$  though I -- I've realized this is a meeting of the
- councils. Most of what I'm going to say in appeal
- to the top leadership of NMFS, although, I think
- it's very important to have the support of all the
- 13 councils.
- My comments have to do with offshore
- wind issues, and I want to thank everyone for a
- very excellent presentation. It was both very
- thorough and very informative, and it pointed out
- many of the things that have to be done in these
- situations with BOEM projects, and it also pointed
- out a lot of the problems, and we heard, even
- before that, the problems that COVID-19 have
- created for ongoing surveys and probably for the

- continuity of those surveys with earlier ones that
- have already been done, and it's certainly a
- problem that we're going to be facing with these
- 4 offshore wind towers.
- 5 Fishermen can't really count on state
- 6 agencies for their representation of their
- <sup>7</sup> interests because of the real highly motivated
- green energy pursuits of most of the governors out
- here, on the West Coast. The East Coast has been
- working for two or three years, if not longer, and
- 11 yet there have been huge holes just in the last
- week with a couple of announcements.
- 13 Massachusetts and the Vineyard Wind Company came
- out with a totally insignificant mitigation and
- compensation plan with virtually no input
- whatsoever from fishermen.
- This morning, the U.S. Coast Guard
- released its MARIPARS report. In English, it's an
- access route study, that was deplete of many
- comments that had been put in. They settled for
- one nautical mile spacing, and with the wind
- towers, the wind turbines, and their reasoning was

- that the five turbines off of Block Island, which
- are spaced only half a nautical mile apart, didn't
- present a sufficient study area where they could
- 4 look into radar interference of these wind towers,
- 5 and we know that down in Cape May, the proposal
- down there is 0.67 nautical mile spacing between
- <sup>7</sup> the towers.
- 8 So, this plea is that what's going on,
- on the West Coast, is going to be different than
- what's on the East Coast because we're going to be
- dealing with floating turbines, as opposed to
- those that are anchored, and, so, many of the
- problems will be the same, but there will be
- different and new problems, and I would say, with
- what's going on with BOEM and the lessons they've
- learned on the East Coast, they're really speeding
- along on the West Coast, and we're probably at
- least two years behind where we should be, in
- terms of fisheries research. Marine mammals are
- impacted, what routes about marine mammals and
- 21 fish may change, and the interferences there. So,
- thank you very much for this opportunity to speak

- to you all, and I really want to put in a plug for
- focusing more of NMFS's energy on probably the
- biggest threat to U.S. Fisheries, perhaps even
- 4 bigger than IUU fishing. Thank you.
- MR. SOLIAI: Thank you, Peter. We
- 6 appreciate your comments. I understand we have
- one more, Nicholas?
- MR. PIEPER: Yes, one more -- McGrew
- 9 Rice, and I will unmute him now.
- MR. RICE: Hey, Archie?
- MR. SOLIAI: Hi, McGrew.
- MR. RICE: Do you hear me, Archie, okay?
- MR. SOLIAI: Yep. The floor is yours.
- MR. RICE: Okay. I want to reiterate
- what Eric Kingma just said because I'm having to
- 16 come -- our charter fleet is having to compete
- with Eric and the long line fleet for the same
- amount of money, and our charter fleet brings in
- about \$50 million a year, to the state of Hawaii,
- and our tournaments bring in a good portion of
- that, and having the -- the owner-operators of our
- charter fleet haven't been able to get the loans

- that the bigger companies have been able to get,
- and there's -- they're pretty much -- I'd say a
- bunch of them will be out of business, here,
- because our permits have been pulled, and we don't
- 5 know when the DNLR will give us our permits back.
- So, they're having to compete for that money with
- <sup>7</sup> the long line fleet. It's a pretty big deal
- because, you know, here, you've got two businesses
- 9 that bring in \$150 million to the state of Hawaii,
- and, you know, it's just not right. Thanks.
- 11 That's what I'd say.
- MR. SOLIAI: All right. Thank you,
- McGrew. We appreciate the comments and look
- forward to (inaudible). Thank you, everyone, for
- the comments. Nicholas, did you have any more?
- MR. PIEPER: Yes, that was the third
- one. Okay.
- MR. SOLIAI: Okay. There being no
- 19 further comments, I think we are done for the
- agenda for today.
- 21 (Whereupon, at 6:28 p.m., the
- PROCEEDINGS were adjourned.)

## CERTIFICATE OF NOTARY PUBLIC STATE OF MARYLAND

I, Mark Mahoney, notary public in and for the State of Maryland, do hereby certify that the forgoing PROCEEDING was duly recorded and thereafter reduced to print under my direction; that the witnesses were sworn to tell the truth under penalty of perjury; that said transcript is a true record of the testimony given by witnesses; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this proceeding was called; and, furthermore, that I am not a relative or employee of any attorney or counsel employed by the parties hereto, nor financially or otherwise interested in the outcome of this action.

Thanks mahoney

Notary Public, in and for the State of Maryland My Commission Expires: June 7, 2022